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APPLICATIONS OF SET COVERING THEORY TO THE  
PARTITIONING OF POLITICAL ELECTORAL CONSTITUENCIES

BY

JOSEPH OKEY ELLAH.

Being a Thesis submitted to the Faculty of Science,  
University of Durham for the fulfilment of the M.Sc.  
degree.

Durham, England

May 1980.



To the memory of my late brother.

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ABSTRACT

APPLICATIONS OF SET COVERING THEORY TO THE  
PARTITIONING OF POLITICAL ELECTORAL CONSTITUENCIES

BY

JOSEPH OKEY ELLAH.

The present work reviews recent computer techniques to the constituency boundary problem. A computer technique based on the set-covering theory is developed and it is shown how the computer results based on the choice of objective can help decision making as regards the optimal plan with respect to equitable apportionment. Data based on the Northern Counties of England was used for the European Assembly Constituency apportionment.

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CHAPTER 0INTRODUCTION.

0.1

In recent times the birth of democracy and the development of parliaments and parliamentary representation has given rise to the search for techniques that will ensure equitable apportionment with respect to political electoral constituencies.

This work has tried to develop a computer technique that could be used for allocating population units to constituencies in an attempt to achieve equitable apportionment free from human bias. Furthermore techniques on how different objectives could be incorporated into the problem were also developed.

The first chapter of this work is devoted to a coverage of the mathematical techniques used. The second chapter is a survey of other computer techniques that have been developed in an attempt to solve this problem. The third chapter covers the development and application of my approach to the European Assembly Constituencies for the northern counties of England. Different objectives including those that have political considerations are used. The fourth chapter gives the computer results, associated plans, observations and recommendations.



CHAPTER ONEMATHEMATICAL PROGRAMMING AND THE PARTITIONING OF POLITICAL DISTRICTS.1.1 General Programming

Generally problems dealing with the maximization or minimization of a function are classified as optimization problems. These problems generally deal with the optimum allocation of some scarce commodities. A general programming problem can therefore be stated as follows:-

$$\text{maximize or minimize } z = f(x_1, x_2, \dots, x_n) \quad (1)$$

for a set of  $n$  variables  $x_1, x_2, \dots, x_n$  which satisfy  $m$  inequalities or equations

$$g_i(x_1, \dots, x_n) \left\{ \begin{array}{l} \leq \\ = \\ \geq \end{array} \right\} b_i, \quad (i = 1, \dots, m) \quad (2)$$

where the  $b_i$  are known or assumed to be known constants while the  $g_i(x_1, \dots, x_n)$  are assumed to be specified functions.

There are different techniques for solving some special cases of the above functions and I shall cover a few of these techniques later in this chapter.

The general programming problem is divided into different groups according to the specification of the functions as follows, Linear programming and Non Linear programming. These are in turn divided into different classes. I shall restrict myself to the linear programming type because the problem that I solved made use of the linear programming theory.

1.2 Linear programming

This is a type of the general programming problem where all the functions are linear or assumed to be linear.

For example:

$$\text{When (1) becomes } f(x_1, \dots, x_n) = \sum_{j=1}^n C_j x_j \quad (3)$$

Where  $C_j$  are known constants and  $x_j \geq 0$  (4)

and (2) becomes  $g_i(x_1, \dots, x_n) = \sum_{j=1}^n a_{ij}x_j \{ \leq, =, \geq \} b_i$  (5)

we have a linear programming problem. The exact form depends on the specifications of the functions.

The above linear programming problem could specify a situation where there are  $n$  (competing) activities with the

$i$  representing the number of limited resources;

$j$  representing the number of activities;

$Z$  representing the overall measure of effectiveness or penalty for making a particular choice;

$X_j$  representing the decision variable which specifies the level of activity of  $j$ ;

$C_j$  specifies the increase in  $Z$  due to a unit increase in  $j$ ;

$b_i$  represents the available amount of resource  $i$  while  $a_{ij}$  stands for the amount of resource  $i$  consumed by each unit of activity

$j$ ; Then  $X_j \geq 0$  implies that none of these should be operated at a negative level.

A few specific linear programming terminologies are worthy of mention.

With reference to the above linear programming problem, (3) is the objective function, (5) are the functional constraints, while (4) stands for the nonnegativity constraints and  $a_{ij}$ ,  $b_i$ ,  $C_j$  are the parameters.

Some linear programming problems which are of interest in the political partitioning problem are the transportation problem and Integer linear programming *problem*.

### 1.3 The transportation problem

This is a special type of the linear programming problem and it is formulated thus:

Determine  $X_{ij}$  ( $i = 1, \dots, m, j = 1, \dots, n$ ) such as to minimise

$$Z = \sum_{i=1}^m \sum_{j=1}^n C_{ij} X_{ij}$$

such that  $\sum_{j=1}^n X_{ij} = S_i$

$$\sum_{i=1}^m X_{ij} = d_j$$

and  $X_{ij} \geq 0, \forall i, j$

$$i = 1, \dots, m$$

$$j = 1, \dots, n.$$

For this special case, the objective  $Z$  is to minimise the total distribution cost;  $m$  is the number of sources,  $n$  is the number of destinations,  $S_i$  is the supply from source  $i$ ,  $d_j$  is the demand <sup>at</sup> destination  $j$ .  $C_{ij}$  stands for the cost per unit distribution from source  $i$  to destination  $j$ ; while  $X_{ij}$  is the number of units to be distributed from source  $i$  to destination  $j$ .

It is interesting to note that most linear programming problems can be framed this way irrespective of their physical meaning.

The assignment/allocation problem deserves a brief description.

#### 1.4 The assignment/allocation problem

The objective here is usually to assign some specific supply to a demand point. It is generally stated thus:

Determine  $X_{ij}$  ( $i = 1, \dots, m; j = 1, \dots, n$ ) such as to minimise

$$Z = \sum_{i=1}^m \sum_{j=1}^n C_{ij} X_{ij} \text{ such that}$$

$$\sum_{j=1}^n X_{ij} = 1 \quad i = 1, \dots, m$$

$$\sum_{i=1}^m X_{ij} = 1 \quad j = 1, \dots, n$$

$$X_{ij} \geq 0 \quad \forall i, j.$$

For this specific case therefore Z is the total cost and the aim/objective is to minimise the total cost of assigning some supply to a destination that has a demand for one.

### 1.5 Integer programming

Integer programming problems are special types of the general linear programming problems with an additional constraint which restricts the  $X_j$  to integer values only.

In general therefore, integer programming problems amount to finding all

$X_1, X_2, \dots, X_n$  such as to minimise/maximise

$$Z = \sum_{j=1}^n C_j X_j \quad (j = 1, \dots, n) \quad (1)$$

subject to

$$\sum a_{ij} X_j \left\{ \leq, =, \geq \right\} b_i \quad (2)$$

provided that

$$X_j = 0, 1, 2, 3, \dots, n \quad (\text{integers}) \quad (3)$$

Furthermore if (3) is replaced by

$$X_j \leq 1 \quad (\text{integers}) \quad (4)$$

then the problem becomes a "zero-one" problem. "Zero-one" problems will be covered later in the "set-covering" section.

Integer programming has been widely used in an attempt to solve actual problems since most of the problems that confront us in our everyday life demand integer solutions. In solving the political boundary partitioning problem the theory of 'set-covering' was applied to the problem. "Set-covering" problems are themselves integer programming problems. I shall look at the 'set-covering' theory in detail, but, I think that I should look first at the more general theory of linear

programming and then methods of solving linear programming problems restricted to integers before returning to the 'set-covering' theory.

### 1.6 Theory of linear programming

$$\text{Let } f(x) = c^T x \quad (1)$$

be the objective function to be maximised or minimised subject to

$$S = \{x / Ax = b, x \geq 0\} \quad (2)$$

In this particular situation

A is an  $m \times n$  matrix,

b is an  $m$  - vector

c is an  $n$  - vector while

0 is an  $n$  - vector of zeroes.

The set S is a convex set since for every  $x, y \in S$  imply  $\alpha x + (1 - \alpha)y \in S$  for all  $0 \leq \alpha \leq 1$ . A vector  $x$  satisfying  $Ax = b, x \geq 0$  is a solution to the linear problem and a feasible solution in fact.

Given any linear problem there exist three possibilities.

- 1) No feasible solution exists.
- 2) There could exist vectors  $x$  and  $y$  such that for  $Cy > 0$ ;  $x + \alpha y$  is a feasible solution for every nonnegative scalar  $\alpha$ . In such a case  $X^0$  can be made arbitrarily large and thus rendering the problem unbounded.
- 3) There exists a feasible solution  $X^0$  with  $\alpha > C X^0 \geq C X$  for all feasible solutions of  $X$ ,  $X^0$  offers an optimal solution.

Let us assume that we are dealing with the third case because in the optimization phase of the political electoral constituency problem we shall be meeting the third case mainly and at times the first.

If a feasible solution exists then a basic feasible solution must exist in the first instance. Let  $A = (B, N)$  be a permutation of the

columns of A in (2) where  $B = m \times m$  is a non singular matrix, i.e.  $\det. B \neq 0$ , then the matrix B is a basis matrix.

Let  $X = (X_B, X_N)$  where  $X_B$  = vector of basic variables associated with the columns of B, and  $X_N$  = vector of non-basic variables associated with the columns of N. Then  $AX = b$  -----(2) could be written as

$$BX_B + NX_N = b \quad (3)$$

Since B is non-singular, then  $B^{-1}$  exists

Hence

$$X_B = B^{-1}b - B^{-1}NX_N \quad (4)$$

In particular

$$X_B = B^{-1}b, X_N = 0 \quad (5)$$

$X_B$  is therefore a basic solution and if furthermore  $X_B \geq 0$ , then  $X_B$  is a basic feasible solution. If the linear programming problem has an optimal solution, it has a basic optimal solution and since there exist at most  $\binom{n}{m}$  bases one can therefore arrive at the basic optimal solution of the convex set by solving these. Also a feasible solution corresponds to an extreme point if and only if it is basic. For  $S = \{x/Ax = b, x \geq 0\}$ , a point  $x \in S$  is an extreme point of the convex set if  $\nexists$  distinct  $y_1, y_2 \in S$  and a scalar  $\alpha, 0 < \alpha < 1$  such that  $x = \alpha y_1 + (1 - \alpha)y_2$ .

In the absence of degeneracy a basic feasible solution can certainly be improved as we move from one extreme point of the convex set S to another until we obtain the optimal solution, and techniques are available also for the degenerate case.

### 1.7 How to improve a basic feasible solution

Let

$$C = (C_B, C_N) \text{ and hence } X_O = C_B X_B + C_N X_N \quad (6)$$

and using (4) to eliminate  $x_B$  in (6) we have

$$x_o = C_B B^{-1} b - (C_B B^{-1} N - C_N) x_N \quad (7)$$

Let  $x_N = 0$ , then (7) ---  $x_o = C_B B^{-1} b$  and the basic feasible solution given by (4), (5) and (7) are therefore

$$\begin{bmatrix} x_o \\ x_B \end{bmatrix} = \begin{bmatrix} C_B B^{-1} b \\ B^{-1} b \end{bmatrix} - \begin{bmatrix} C_B B^{-1} b - C_N \\ B_N^{-1} \end{bmatrix} x_N$$

Letting  $x_o \equiv x_{Bo}$ ,  $x_B \equiv (x_{B1}, \dots, x_{Bm})$  and  $R$  the index set of columns  $N$ .

Also let

$$y_o \equiv \begin{bmatrix} C_B B^{-1} b \\ B^{-1} b \end{bmatrix} \equiv \begin{bmatrix} y_{00} \\ y_{10} \\ \vdots \\ y_{m0} \end{bmatrix} \quad \text{and}$$

if  $j \in R$  such that  $a_j$  is a column of  $N$ , then

$$y_i \equiv \begin{bmatrix} C_B B^{-1} a_j - C_j \\ B^{-1} a_j \end{bmatrix} \equiv \begin{bmatrix} y_{ij} \\ y_{ij} \\ \vdots \\ y_{mj} \end{bmatrix}$$

Then (4) and (7) can be written as

$$x_{Bi} = y_{io} - \sum_{j \in R} y_{ij} x_j, \quad i = 0, 1, \dots, m \quad (8)$$

Setting  $x_j = 0 \forall j \in R$  then solution (5) is obtained. Let  $x_B$  be non-degenerate and  $y_{oj} < 0$  for some  $j \in R$ , say  $j = K$ , then by increasing  $x_K$  while keeping all other non-basic variables fixed at zero. It is noticed that  $x_o$  increases linearly with slope  $-y_{oK}$ . And  $x_{Bi}$  is a

linear function of  $X_K$  with slope  $-Y_{iK}$ . If  $Y_{iK} > 0$ , then  $X_{Bi} \geq 0$  and this holds as long as  $X_K \leq \frac{Y_{io}}{Y_{rk}} = \theta_{ik}$ . Note that when  $X_K = \theta_{ik}$ ,  $X_{Bi} = 0$ .

Finding a new basic feasible solution corresponds to solving the  $r^{\text{th}}$  equation (8) for  $X_K$  to obtain

$$X_K = \frac{Y_{ro}}{Y_{rk}} - \sum_{j \in R - \{K\}} \left( \frac{Y_{rj}}{Y_{rk}} \right) X_j - \frac{1}{Y_{rk}} X_{Br} \quad (9)$$

and eliminating  $X_K$  from other equations of (8) to obtain

$$X_{Bi} = Y_{io} - \frac{Y_{ik} Y_{ro}}{Y_{rk}} - \sum_{j \in R - \{K\}} \left( Y_{ij} - \frac{Y_{ik} Y_{rj}}{Y_{rk}} \right) X_j + \frac{Y_{ik}}{Y_{rk}} X_{Br} \quad (10)$$

where  $i = r$

Setting  $X_{Br} = 0$  and  $X_j = 0$  for all  $j \in R - \{K\}$  so that whenever a non-degenerate basic feasible solution with  $Y_{oj} < 0$ , for some  $j \in R$ , say  $j = M$  and  $Y_{im} > 0$  for at least one  $i$ , then a basic feasible solution can be found by exchanging one column of  $N$  for one of  $B$ .

Let  $B =$  a basis matrix with a basic feasible solution  $X^0$  with  $Y_{oj} \geq 0$

$\forall j \in R$ , then from (8) the objective function becomes

$$X_0 = C_B B^{-1} b - \sum_{j \in R} Y_{oj} X_j \quad (11)$$

With the absence of  $X_B^0$  in (11),  $Y_{oj} \geq 0$  and  $X_j \geq 0 \forall j \in R$ , hence  $C_B B^{-1} b$  is an upper bound on  $X_0$ . Since  $X_B^0 = B^{-1} b$  and  $X_N^0 = 0$  is feasible and achieves the upper bound hence the solution is optimal. Thus a basis solution is optimal if (i)  $Y_{io} \geq 0, (i = 1, \dots, m)$  is feasible and  $Y_{oj} \geq 0 \forall j \in R$ .

These procedures are formalised in what is described as the Simplex Algorithm. (See T.C. HU (1969)<sup>1</sup>, Hadley, G (1969)<sup>2</sup>).

It is interesting to note that every linear program has its dual and both of them have some characteristics that are worthy of note.

### 1.8 The dual concept

Gale, Kuhn and Tucker (1971)<sup>3</sup> said the following about the dual

problem.

"It turns out that for each linear programme, there is another linear programme associated with it, such that the two linear programmes have many interesting relations. We call the first linear program, the primal linear program, and the second, the dual linear program."

Let us have the following as a linear problem.

$$\text{Min } Z = CX$$

subject to  $AX \geq b$

$$X \geq 0 \quad \text{the dual would be}$$

$$\text{max } W = Yb$$

Subject to  $YA \leq C$

$$Y \geq 0$$

or stated in another way, let the following be the primal linear problem;

$$\text{Min } Z = CX$$

subject to

$$AX = b$$

$$X \geq 0$$

The dual would be the following

$$\text{Max } W = \pi b$$

$$\pi A \leq C$$

$$\pi \geq 0.$$

Also the following relationships exist for any primal and its dual.

- (1) Both the Primal and the dual problems have optimal solutions.
- (2) The dual is unbounded and the Primal is infeasible.
- (3) The Primal is unbounded and the dual is infeasible.
- (4) The Primal and the dual are both infeasible. Garfinkel, R.S. and Nemhauser (1972)<sup>4</sup> give a proof of these relationships.

For a standard linear programming problem which is framed thus:

$$\text{Maximise } Z = \sum_{j=1}^n C_j X_j \text{ subject to}$$

$$\sum_{j=1}^n a_{ij} X_j \leq b_i$$

and

$$X_j \geq 0$$

$$i = 1, \dots, m$$

$$j = 1, \dots, n.$$

The dual would amount to finding all values of  $Y_i$ ,  $\dots$ ,  $Y_m$  such as to

$$\text{minimise } Y_0 = \sum_{i=1}^m b_i y_i$$

Subject to

$$\sum_{i=1}^m a_{ij} Y_i \geq C_j$$

and

$$Y_i \geq 0$$

$$i = 1, \dots, m$$

$$j = 1, \dots, n$$

Despite the fact that the formulation of the dual problem arises during the computation period, it has a geometric interpretation as well as a much more interesting economic interpretation. The dual variables  $Y_i$  ( $i = 1, \dots, m$ ) would represent the current unit contribution of all resources that would perhaps be consumed by one unit of activity  $j$ .

$Y_0 = \sum_{i=1}^m b_i Y_i$  would represent the total implied value of these resources consumed by the different activities while the constraints

$$\sum_{i=1}^m a_{ij} Y_i \geq C_j, \quad (j = 1, \dots, n)$$

would indicate that the contribution of the resources to the criterion of effectiveness must be at least equal to the unit contribution of activity  $j$ .

The methods for solving these are similar to those of the Primal

except that while in the simplex we decide about which vector to enter the basis first, in the dual we rather decide about which vector should leave the basis first.

A summary of solution techniques to Integer linear programming problems will be given. One can obtain details about the solution techniques in Beal, E.M.L. (1954)<sup>5</sup>; Balinski, M.L. (1965)<sup>6</sup>; Dantzig, G.B. (1960)<sup>7</sup>.

### 1.9 Methods of solving Integer linear programming problems

There are three main approaches to solving integer linear programming problems. They are as follows; Implicit Enumeration approach, Branch and Bound procedure and Gomory's Cutting plane method.

#### 1.9.1 Gomory's cutting plane method

Given an integer linear programming problem say,

$$\max X_0 = a_{00} - a_{01} X_1 - a_{02} X_2 - \dots - a_{0n} X_n$$

Subject to

$$X_{n+1} = a_{n+1,0} - a_{n+1,1} X_1 - a_{n+1,2} X_2 - \dots - a_{n+1,n} X_n$$

⋮

$$X_{n+m} = a_{n+m,0} - a_{n+m,1} X_1 - a_{n+m,2} X_2 - \dots - a_{n+m,n} X_n$$

$$X_j \geq 0 \quad (j = 1, \dots, n, n+1, \dots, n+m)$$

$$X_j \text{ (} j = 1, \dots, n \text{) integers} \quad (1)$$

Here  $X_{n+1}, \dots, X_{n+m}$  are the slack variables while  $X_1, \dots, X_n$  are the original variables of (1). The above problem can be solved by Gomory

via either the simplex technique or the dual simplex technique and if the results are restricted to integers, then the solution has been found and the optimal solution has been reached but if otherwise, then extra constraints known as Gomory's Cuts are inserted to generate strictly integer solutions.

'Gomory's Cuts' are derived as follows:

Rewriting (1) in tableau form we have

$X_0 =$	$a_{00}$	$a_{01}$	---	$a_{0n}$	(2)
$X_1 =$	0	-1			
⋮	⋮	⋮	⋮	⋮	
⋮	⋮	⋮	⋮	⋮	
⋮	⋮	⋮	⋮	⋮	
$X_n =$	0			-1	
$X_{n+1} =$	$a_{n+1,0}$	$a_{n+1,1}$		$a_{n+1,n}$	
⋮	⋮	⋮		⋮	
⋮	⋮	⋮		⋮	
$X_{n+m} =$	$a_{n+m,1}$	$a_{n+m,2}$	-----	$a_{n+m,n}$	

Then go through the following procedure;

- 1) Search through the final simplex tableau or dual simplex tableau and select a variable which produced a non integer solution.
- 2) Examine the row that specifies the non-integer solution value for that variable, then replace each coefficient in that row by the smallest possible positive number which is congruent to that coefficient.
- 3) Set the resulting expression greater than or equal to the fractional part of the constant of that row and add this to the tableau, then invoke the simplex or dual simplex again.

The rule therefore is to find a  $\lambda$  large enough to produce a pivot of -1 and at the same time give the biggest decrease in  $a_0$  which should be the lexicographically smallest column.

The process thus goes as follows:

Step I: Let  $V$  = Source row

Step II: Let  $\alpha_s$  = the lexicographically smallest column with  $a_{vj} < 0$

Step III: For each  $a_{vj} < 0$ , let  $\mu_j$  be the largest integer such that  $\alpha_s < \left( \frac{\alpha_j}{\mu_j} \right)$

Step IV: Let  $\left[ \frac{-a_{vj}}{\lambda_j} \right] = \mu_j$  or  $\lambda_j = \frac{-a_{vj}}{\mu_j}$  (row  $V$  is the source row).

This  $\lambda_j$  is the  $\lambda$  that will make  $\alpha_s < \alpha_j / \left[ \frac{-a_{vj}}{\lambda_j} \right]$

Step V: Let  $\lambda = \max_j \lambda_j$  for  $a_{vj} < 0$ . Hence the selection of  $\lambda$  is to make the pivot -1, keep the tableau dual feasible and cause the greatest decrease lexicographically in the  $0^{\text{th}}$  column.

The choice of  $\lambda$  min of  $\lambda$  is very important. Hence assuming the pivot column has been determined by choosing the column which is lexicographically smallest with  $a_{vj} < 0$ . Then the cut is determined by constructing a cut from an equation by taking it modulo a number determined by the condition that the resulting pivot element is -1.

Assuming the source row is  $x = a_0 + a_j(-x_j)$  -----(3), whether  $a_0$  and  $a_j$  are real numbers (or integers), the Gemory Cut is

$$s = \left[ \frac{a_0}{\lambda} \right] + \sum \left[ \frac{a_j}{\lambda} \right] (-x_j^t)$$

where 't' stands for the tableau in question. The result will be that we shall have interger coefficients with pivot -1, and the first  $n+1$  rows will be integers; and  $S$  a non-negative integer variable and  $\lambda > 1$ .

The choice of  $\lambda$  therefore decreases or increases the strength of the cut.

One of the optimisation techniques used in the phase 2 of my program employed the so called Wilson's Cut which could be stronger than the Gomory's Cut, but certainly not weaker.

Wilson, R.B. (1966)<sup>8</sup> said the following about his cut:

"Stronger cuts are available and easily calculated, than those obtained by Gomory in the construction of his all - integer integer programming algorithm".

### 1.9.2 Wilson's Cut

To derive Wilson's stronger cuts let us consider the following:

$$S_1 = a_0 + \sum_{j=1}^n a_j (-X_j), \quad a_0 < 0$$

and let it be the equation from which the cut is to be derived, then a stronger choice of  $\lambda$  would be

$$\lambda = \lambda^* = \max(\lambda_{\min}, \min_j \in J \pi_j^*)$$

where

$$\pi_j^* = a_0 / (1 + [a_0 / \lambda_{\min}]) - \epsilon \quad \text{and for } j \geq 1$$

$$\pi_j^* = a_j / [a_j / \lambda_{\min}]. \quad \text{If all } a_j < 0, \text{ so that } \sim J \text{ is empty,}$$

and  $[a_0 / \lambda_{\min}] = -1$ , then  $\lambda^*$  may be taken indefinitely large.

To illustrate the strength of this cut consider the following example given by Wilson, R.B. (1966)<sup>9</sup>

	-X <sub>1</sub>	-X <sub>2</sub>	-X <sub>3</sub>	-X <sub>4</sub>
Z = 20	1	2	3	4
S <sub>1</sub> = -20	-7	-8	-15	18

X<sub>1</sub> - Column is the pivot column since it is the lexicographically smallest column from among those in set J with negative entries. Hence

$$J = 1, 2, 3.$$

For Gomory the cut would have been considered thus:

$$R_1 = 1, R_2 = 2, R_3 = 3,$$

$$R_1 = 7, R_2 = 4, R_3 = 5$$

Hence

$$\pi_{\min} = \max_j \epsilon_j \pi = 7.$$

Thus, the cut is

$$S = [-20/7] \quad [-7/7] \quad [-8/7] \quad [-15/7] \quad [18/7],$$

hence

$$S_2 = -3 + X_1 + 2X_2 + 3X_3 - 2X_4$$

Thus

$$S_2^* = -3 \quad -1 \quad -2 \quad -3 \quad 2$$

But Wilson's Cut would have been considered thus

$$\pi^* = \max(\pi_{\min}, \min_j \epsilon_j \pi^*)$$

where

$$\pi_o^* = a_o / (1 + [a_o / \pi_{\min}]) - \epsilon = \min(9, 10 - \epsilon)$$

and for

$$j \geq 1, \pi_j^* = a_j / [a_j / \pi_{\min}] = 9;$$

Thus making

$$S_2^{**} = -3 \quad -1 \quad -1 \quad -2 \quad 2 = X_1 + X_2 + 2X_3 - 2X_4 \geq 3$$

which is stronger than  $S_2^*$  by  $X_2 + X_3$ .

Hence

$$S_2^{**} = [S_2^* - (X_2 + X_3)]$$

From my experience the use of Wilson's Cut greatly enhanced the all integer algorithm and it facilitated the running time for the phase 2 of the algorithm that will be presented in chapter 3. For a detailed analysis of this cut, see Wilson, R.B. (1966)<sup>10</sup>. Greenberg, H. (1971)<sup>11</sup> and Langmaack, H. (1965)<sup>12</sup> have a good coverage of Gomory's cutting plane method.

It may also be possible to bring about early convergence by combining the constraints using methods of e.g. Surrogate Constraints and Aggregate Constraints. Garfinkel, R.S. and Nemhauser (1971)<sup>13</sup>,

Taha, H.A, (1976)<sup>14</sup> and Plane, D.R; and McMillan, C; Jrn (1971)<sup>15</sup> have a detailed analysis of them.

I shall now look at some of the other methods of solving integer linear programming problems.

### 1.9.3 Enumeration Techniques

Enumeration techniques take advantage of the fact that in a bounded integer linear programming problem or in a mixed integer linear programming problem, the set of values of the integer variables is finite and the task is therefore to find all such values. Usually there are  $2^n$  solutions. The methods employed to solve problems via the enumeration procedure are designed to limit the enumeration process and converge to the optimal solution without going through all the  $2^n$  solutions.

Enumeration techniques are well covered in most mathematical programming books but I shall endeavour to summarise some of them; for details see Garfinkel, R.S. and Nemhauser, G.L. (1972)<sup>16</sup>.

### 1.9.4 Theory of enumeration

Given that

$$\sum_{j=1}^n jX_j = B$$

Subject to

$$X_j = \begin{cases} 1 & \text{- If } j \text{ is one of the integers allowed} \\ 0 & \text{- otherwise.} \end{cases}$$

and

$$X_j = 0, 1 \text{ for all } j.$$

The solution to the above are given by unique paths from Vertex  $0(V_0)$  to each of the vertices of the enumeration tree  $(V_0, \dots, V_n)$ . Here, each edge imposes a constraint while each vertex  $j$  represents the

constraint solution  $j$ .

This is usually illustrated using a tree, while the search for the solution is illustrated by trying out all solutions from the vertex taking one path at a time.

If for example, we are to find all  $X \in S$ , then vertex  $j$  restricts  $X$  to  $S_j$ , where  $S_j$  is the intersection of the set of points satisfying the constraints given by the edges of  $P_{(j)}$ .

If  $P_{(j)}$  has  $K + 1$  vertices denoted by

$$V_0 = V_{j(0)}, V_{j(1)} \dots \dots V_{j(K)} = V_j$$

Then

$$S = S_{j(0)} \supseteq S_{j(1)} \supseteq \dots \supseteq S_{j(K)} = S_j.$$

It is noted that  $V_{j(K)}$  is the predecessor of  $V_j$  and  $V_j$  is the successor of its predecessor. A vertex would therefore have a unique predecessor but would generally have more than one successor.

The constraints of the edges from  $V_j$  to its successors determine a finite path say  $S_j^*$  of subset  $S_j$  such that  $\bigcup_{S_j} S_j^* = S_j$ . The set

$S_j^*$  is referred to as a separation of  $S_j$ . Each of the  $|S_j^*|$  edges emanating from any  $V_j$  corresponds to a constraint restricting  $X$  to only one of the elements of  $S_j^*$ . In many cases  $S_j^*$  is a partition of  $S_j$ .

A vertex that has not been fathomed and whose corresponding constraints have not been separated is regarded as a live vertex and it is usually to these live vertices that we divert while 'branching' in search of a solution or a better solution. In most cases 'branching' is made to one of the successor vertices of the vertex currently being considered.

'Bounding' is accomplished by checking out the objective function

value for any 'branching' made. Where the current vertex has been fathomed; that is, all necessary completions have been made then we 'backtrack' along  $P_{(j)}$  until a live vertex is encountered. Where none exists, the enumeration terminates.

To accelerate enumeration some interesting techniques are employed. For example, fathoming a vertex by bound. To illustrate this; assume we are at vertex  $j$ ; so that the problem is as follows.

$$\text{Max } Z(x), x \in S_{(j)} \quad (1)$$

$$Z_j^* = \begin{cases} Z(x_{(j)}^*) & \text{If } x_{(j)}^* \text{ solves (1)} \\ -\infty & \text{If } S_{(j)} = \emptyset \\ \infty & \text{If (1) is unbounded.} \end{cases}$$

By relaxing (1) an upper bound  $\bar{z}_j \geq Z_j^*$  could be considered, say

$$\text{Max } Z(x), x \in T_j \supseteq S_j \quad (2)$$

$$Z_j^{**} = \begin{cases} \infty & \text{If } S \text{ is unbounded} \\ -\infty & \text{If } T_j = \emptyset \\ Z_j^0 = Z(x_{(j)}^0) & \text{If } x_{(j)}^0 \text{ solves (2).} \end{cases}$$

Note that an upper bound at a vertex is also valid for the successors, since if  $V_K$  is a successor of  $V_j$ , then  $T_j \supseteq S_j \supseteq S_k$ .

$$S_j = \{x \mid Ax = b^j, x \geq 0 \text{ integer}\}$$

$$T_j = \{x \mid Ax = b^j, x \geq 0\}, \quad \bar{z}_j \text{ is thus calculated by solving}$$

the corresponding linear programme. To calculate lower bounds; suppose for example  $Z_j$  satisfies  $Z_j \leq Z_j^*$ , then find  $x^1 \in S_j$  and let  $\underline{z}_j = Z(x^1)$ .

If  $V_k$  is a predecessor of  $V_j$ , then  $\underline{z}_j \leq Z_k^*$  which yields  $\underline{z}_j \leq Z_k^*$ . A

vertex is therefore fathomed by bounds if:

(a)  $\bar{z}_j = \underline{z}_j \iff$  No better solution exists.

(b)  $\bar{z}_j \leq \underline{z}_j^0 \implies$  No successor of  $V_j$  can yield a solution that improves on the best solution.

set  $F_k$ , completion is accomplished.

The partition  $S_k^* = \{S_k \cap \{x/x_j = 0\}, S_k \cap \{x/x_j = 1\}\}$  satisfies  $S_k \in S_j^* \rightarrow |H_k| < |H_j|$ , thus guaranteeing finiteness. For details about finiteness see, HU, T.C. (1969)<sup>17</sup>.

'Bounding is accomplished as follows:

Consider vertex  $V_k$ , and consider the problem at  $V_k$ .

$$\text{Max } Z_k = \sum_{j \in F_k} C_j X_j + \sum_{j \in S_k} C_j$$

where

$$\sum_{S=F_k} a_{ij} X_j \leq b_i - \sum_{j \in S_k} a_{ij} = S_i \quad (1)$$

$$i = 1, \dots, m.$$

$$X_j = 0, 1$$

$$j \in F_k.$$

Let  $T_k = H_k$ , since  $C_j \leq 0$ ,  $X_k^0$  is obtained by setting  $X_j = 0$ ,  $j \in F_k$ ;

$$\text{thus } \bar{Z}_k = Z_k^0 = \sum_{j \in S_k^+} C_j.$$

If  $S = (S_1, \dots, S_m) \geq 0$ , then  $X_k^0$  is feasible to (1) and  $\underline{Z}_k = Z_k^0$ .

Fathoming is accomplished by

$$(a) \quad \bar{Z}_k = \underline{Z}_k \longrightarrow X_k^0 \text{ is feasible to (1)}$$

$$(b) \quad \bar{Z}_k \leq Z_0 \longrightarrow \text{A sufficient condition for this is as follows;}$$

Suppose for some  $t_i = \sum_{j \in F_k} \min\{0, a_{ij}\} > S_i$  in which case no

completion of  $W_k$  can satisfy  $i$ . Hence  $\bar{Z}_k = -\infty$  and  $V_k$  is fathomed.

See Garfinkel, R.S. and Nemhauser, G.L. (1972)<sup>18</sup> for a discussion of the techniques for choosing partitioning variables and branching.

### 1.9.6 Set covering problem

The set covering problem is a class of binary problems that requires that one searches for the minimum number of edges that would cover all

the nodes on a graph. For the purpose of this topic, nodes stand for points, while edges stand for connecting lines.

Generally the set covering problem is stated thus:

Consider a set,  $I = \{1, \dots, m\}$  and

a set  $P = \{P_1, \dots, P_n\}$  where

$$P_j \subseteq I, \text{ and for } j \in J = \{1, \dots, n\};$$

a subset  $J^* \subseteq J$  defines a cover of  $I$ , if

$$\bigcup_{j \in J^*} P_j = I \quad (1)$$

$$\text{and } j, k \in J^*, j \neq k \longrightarrow P_j \cap P_k = \emptyset \quad (2)$$

$J^*$  defines a partition of  $I$  or a cover for  $I$ . Now let  $C_j > 0$  be associated with every  $j \in J$ , then the total "cost" of the cover  $J^* = \sum_{j \in J^*} C_j$ .

The problem therefore would be to find a cover of minimum cost and this can be translated into a linear programming problem as follows:

$$\text{Min } X_0 = \sum_{j=1}^n C_j X_j \quad (3)$$

Subject to the following:

$$\sum_{j=1}^n a_{ij} X_j \geq 1 \quad (4)$$

$$X_j = 0, 1 \quad (5)$$

$$i = 1, \dots, m$$

$$j = 1, \dots, n;$$

where

$$X_j = \begin{cases} 1 & \text{If } j \text{ is in the cover} \\ 0 & \text{otherwise} \end{cases}$$

and

$$a_{ij} = \begin{cases} 1 & \text{If } i \in P_j \\ 0 & \text{otherwise.} \end{cases}$$

The above can be reduced to a set partitioning problem thus:

instead of (4) we now have

$$\sum_{j=1}^n a_{ij} X_j = 1 \quad (6)$$

Any X satisfying (4) and (5) or (5) and (6) is a solution (cover /partition).

Any problem in the above setup can then be solved via implicit enumeration discussed in section 1.9.5 or via Gomory's cutting plane method discussed in section 1.9.1.

This can be viewed with respect to the political parliamentary constituency boundary problem as follows:

Consider a set  $q_i$ ,  $i = 1, \dots, m$  to be indivisible population units which are to be grouped into "K" districts. Given (1) matrix " $a_{ij}$ ", defining acceptable group (2) "Cost" for each group and (3) an objective function related to (2); then the problem could be framed into a linear programming problem as follows:

$$\text{Min } \sum_j C_j X_j \quad (1)$$

where  $C_j = |P_j - \bar{p}|$ , defines the acceptability of a district.

Subject to

$$\sum_{j=1}^n a_{ij} X_j = 1 \quad (2)$$

$$\sum_{j=1}^n X_j = K \quad (3)$$

$$j = 1, \dots, S \quad i = 1, \dots, n$$

$$X_j = \begin{cases} 1 & \text{if district } j \text{ is accepted} \\ 0 & \text{otherwise} \end{cases}$$

Set covering theory has many applications and for details of these see Geoffrion, A.M. (1971)<sup>19</sup>. For a detailed discussion of zero-one problems see Glover, F. (1965)<sup>20</sup>.

The mathematical discussions in this chapter will be constantly referred to in chapter 3. At this point it is necessary to survey other approaches to computer techniques in political boundary problems and this will be done in the next chapter.

CHAPTER TWOELECTORAL POLITICAL BOUNDARY PROBLEMS2.1 Origin of problem

For many decades since the birth of democracy and the subsequent acceptance of the equality of man; the principle of one-man one-vote has been incorporated into the system and the world's nations have been searching for ways to satisfy this ideal. Many states therefore face lots of difficulties in an attempt to produce an equitable electoral plan for their parliamentary elections as well as local government elections. This difficulty arises because there are literally thousands of ways in which a country can be subdivided for electoral purposes. Partisan bias helps to compound the problem and makes it impossible in most cases to decide on the most equitable electoral plan for a political area.

There has nevertheless been a constant quest for equitable electoral plans. Countries like Britain, and some European countries appoint non-partisan boundary commissioners to help draw up an equitable plan for the nation. These boundary commissioners seldom succeed in their duties because of all the influences that they would usually be subjected to apart from their personal political bias. Thus, the plans produced by these commissioners are usually subjected to disputes and representations as a result of malapportionment, and it would normally take many months and at times years to produce an acceptable plan where possible. In quite a large number of cases no acceptable plan is reached, the nation would normally accept and abide by whatever plan the ruling party is satisfied with. As a result plans keep changing with each change of government. This led Vickrey, V. (1961)<sup>21</sup> in his paper entitled, "On the Prevention of Gerrymandering", to propose the use of an automatic and impersonal procedure for drawing up constituency

boundaries. By 'automatic' and 'impersonal procedure' he precisely means 'the computer'. In agreement with him, Forrest, E. (1965)<sup>22</sup>, maintains that:

"since the computer doesn't know how to gerrymander  
.....the electronically generated map cannot be  
anything but unbiased".

I shall at this point define some terms which will be constantly used throughout this work. They are as follows:

- a) UNIT: This implies the smallest indivisible part of a population. Each unit has a position  $P_i$ ,  $x_i$ , corresponds to the position of unit  $P_i$ ,  $i = 1, \dots, n$ .
- b) GROUP: A 'group' means a set of  $P_i$ 's making up a constituency or legislative district (Grouping).
- c) PLAN: An electoral plan defines a Group for each P.

## 2.2. Necessity for a computer technique

A few people have used computer techniques to generate group plans. Some of the well known techniques are those by the following people: Weaver, J.B. and Hess, S.W. (1963)<sup>23</sup> and their group of 'civic-minded engineers' known as the 'CROND. INC. (Computer Research In Non-Partisan Districting) have developed a technique which accomplishes this task by measuring the acceptability of a group on its compactness measure.

Thoreson, J. and Liittschwager, J. (1967)<sup>24</sup>, have developed a heuristic approach in which computer simulation techniques are used for forming electoral groups.

Garfinkel, R. (1968)<sup>25</sup>, has a computerised 'tree-search' approach to this problem.

G.Mills (1967)<sup>26</sup>, used a heuristic based on Weaver's technique and applied this to a British local Government Area - Bristol County Borough.

Wagner, W.H. (1968)<sup>27</sup>, used an integer programming technique for solving the political grouping problem.

From the short list above, it is certain that the problem of grouping units together for electoral purposes has been approached from different dimensions as a result of its necessity. We must all appreciate the fact that the possibility of having a fair government depends almost entirely on the type of group plan a country has. In fact nearly all civil wars have as a direct cause or a remote cause political malapportionment, which is the result of accepting to choose a biased group plan.

I shall analyse some of the work done by the above named computer pioneers in electoral grouping but I shall first systematically survey the general consideration in an electoral grouping exercise.

### 2.3 General considerations

There are a number of criteria that have to be considered in the exercise of partitioning a political entity into electoral groups. They are as follows; population equality, contiguity, compactness, homogeneity, state law, singularity of representation, preservation of political boundaries and natural geographical features.

#### 2.3.1 Population equality

Electoral groups are required in practically every case to be of equal or nearly equal population. This is in fact the most important consideration because it in effect preserves the one-man one-vote principle which is implied in the acceptance of democracy as a system of government.

Population equality is defined slightly differently by different parliaments and a few of the common definitions are as follows:

- (a) 'Electoral Quota'. Some parliaments, like the British House of Commons define 'electoral quota' to mean the number derived by dividing the 'electorate' by the number of available seats. 'Electorate', in this sense means the list of registered voters.
- Population equality in this case would then demand that the total population of a group must be as near as possible to the electoral quota.
- (b) 'Population Variance Ratio'. Some states in the United States define 'population variance ratio' to be the ratio of the largest population to the smallest population per representative. The smaller the ratio, the nearer the electoral groups are to absolute equality.
- (c) 'Minimum Percentage Test'. In an attempt to achieve population equality some states try to determine the minimum percentage of the state's citizens that reside in an electoral group electing a controlling majority. The electoral groups are ranked on the basis of their population per representative from smallest to largest. The population of each successively larger group is added up until a majority of legislators is accounted for and at that point the summed population is divided by the state's total population giving the figure for the minimum population from which the minimum percentage is derived.

The analysis above has population as its central theme, yet different measurements of population exist and the pattern of representation can be affected greatly by the population measure chosen. The following therefore are some of the available population measurements:

- i) Total Population.
- ii) Population of voting age.

- iii) Population excluding aliens.
- iv) Population of registered voters, etc.

The first step in this exercise would then be to choose the exact population measurement to use, then the population equality desired is defined and finally a decision as to the 'allowable percentage deviation' from 'perfect equality' is taken. The final step is usually not fixed by law but a few suggestions have been made in this regard. The American Political Science Committee (1951)<sup>28</sup> recommended 10% and stated further that on no account should it be more than 15%.

### 2.3.2 Contiguity

In order to preserve territorial continuity in electoral groups it is desirable to generate an electoral plan whose groups are made up of contiguous units. Although the concept of 'best' contiguity is absent, yet an electoral plan would be more acceptable and feasible if the principle of equal population is combined with that of territorial continuity.

A group is contiguous, if it is possible to travel between any two locations within the group without leaving its boundaries, hence movement within a group without crossing the boundaries of another group is guaranteed.

This criterion is very necessary for campaign purposes and for the allocation of resources in terms of electoral groups.

Contiguity can be rigorously defined as follows: let  $B = \{b_{ik}\}$  be a symmetric  $N \times N$  matrix, where  $b_{ik} = 1$ , if units of  $i$  and  $k$  have a common boundary,  $b_{ik} = 0$  otherwise.

Let us consider an electoral group as an undirected graph with the vertices as the units of the group, an arc exists between  $i$  and  $k$  if and only if  $b_{ik} = 1$ . A group is contiguous if the graph is connected: that is to say that a path exists between every pair of vertices.

### 2.3.3 Compactness

Geographically, compactness means being closely united so as to economize space. Mathematically it could be conceived for example as requiring the maximization of the ratio of a group's area to its perimeter.

If the above are the accepted definitions then a group would be more desirable if it was circular or square in shape.

The idea of compactness in the context of an electoral plan should be seen as the desire to create electoral groups that reflect at least to some extent, popular interest patterns, since in fact a representative should be seen as someone representing the interests of those who elected him and to whose class he should be identified with.

Compactness defined as a measure of population as well as Geographical Concentration would be preferable in this sense.

Mathematically compactness of a group composed of units  $P_i$  at  $X_i$  could be defined as follows:

Assuming that the distance between the centres of units  $i$  and  $K$  is  $d(i,K) = |X_i - X_K|$ . For each pair of units in a group, let  $e(i,K)$  = exclusion distance, then group  $j$  is feasible if  $d(i, K) > e(i, K) \rightarrow a_{ij} \cdot a_{Kj} = 0$ . For a particular group, say  $j$ , let  $d_j = \max \{d(i, K), a_{ij} \cdot a_{Kj}\}$  ( $i, K = 1, \dots, N$  where there exists  $n$  units in group  $j$ ) be defined as the distance between units of  $j$  which are farthest apart. Then  $d_j = 0$  if group  $j$  contains only one unit. Let  $A'_j$  = the area of group  $j$ . It follows that  $C_j = d_j^2 / A'_j$  would then be a dimensionless measure of group  $j$ . As  $C_j$  decreases, group  $j$  becomes more compact. As stated above, if  $C_j = 0$  then group  $j$  defines a single unit. There has been no generally accepted definition of compactness.

Weaver, J.B. and Hess, S.W. (1963)<sup>29</sup> in an attempt to combine the mathematical and geographical definitions of compactness, stated that

"moment of inertia provides a possible measure of compactness in legislative districting, involving both area and population".

To illustrate their definition, consider the following: let figure one represent an electoral group. By dividing the group into thirty six rectangular blocks, it would be possible to make calculations similar to moment of inertia about any point in the plane of the figure say X. For each block the moment of inertia would be the product of the block's population times the square of the distance between the block and that point. The moment of inertia about point X for the whole group would be the summed moments of inertia of all the blocks. This sum would be smallest if X corresponds to the population centre of the group, that is, 'centre of gravity' of the population. For computational purposes, let moment of inertia about point X be defined as the weight of say  $S_1 = W_1$ , times  $A_1^2$ , where  $A_1 =$  the distance between  $S_1$  and  $X = W_1 A_1^2$ . Hence the moment of inertia about X for the whole group is  $(W_1 A_1^2 + W_2 A_2^2 + \dots + W_{36} A_{36}^2) = \sum_{i=1}^{36} W_i A_i^2 =$  Population moment of inertia at X.

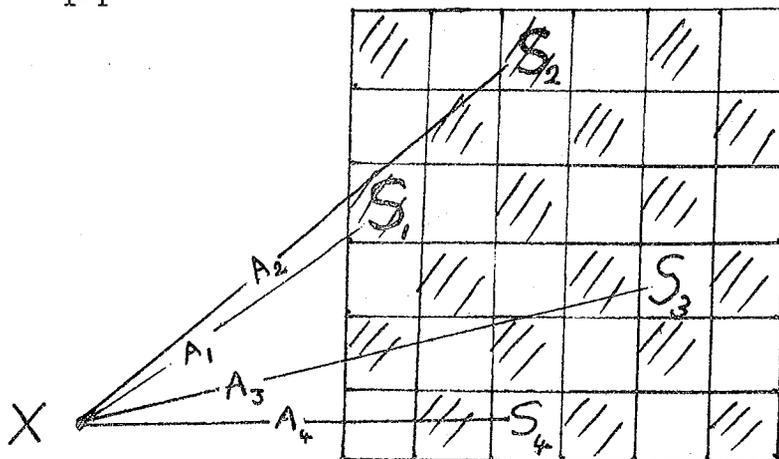


fig (1)

Hence, compactness which is a measure of diffuseness is thus the sum of the squared distances of each voter from the centre.

A comparison of the summed moments of inertia for different electoral plans would enable one to determine the plan that is most compact.

A heuristic based on this technique but mostly used for warehouse

location problems was used by Weaver, J.B. and Hess, S.W. (1963)<sup>30</sup> for producing an electoral plan.

Harris, C.C. (1964)<sup>31</sup> looks at compactness slightly differently. He would rather think of it in terms of the length and width of an electoral group. In order to generate a compact electoral plan he decided to minimize the difference between the lengths and widths of all the electoral groups under consideration.

Hence,

$$\text{Min } \sum_{i=1}^n |L_i - W_i|$$

$n$  = number of groups

$L_i$  = max. length of group  $i$

$W_i$  = max. width of group  $i$ .

He initially generated all the possible groups somehow before minimizing as above.

Cellar, E. saw compactness differently. He rather considered it as a measure of the quotient of the length and the width. Hence he defined compactness as follows:

$$\sum_{i=1}^n \left( \frac{L_i}{W_i} \right)$$

$n$  = number of groups

$L_i$  = max. length of group  $i$

$W_i$  = max. width of  $W_i$ .

He tried to minimize the above in order to determine the most compact plan.

The American, House of representatives in Report No. 140 of the 89<sup>th</sup> Congress in discussing compactness in their "Federal standards for Congressional Redistricting" defined compactness as the absence of gerrymandering.

From the above discussion, it is clear that compactness as a criterion for electoral planning is very desirable yet its lack of a

vivid and an exact definition renders its exact application highly impracticable. Compactness is nevertheless, important but certainly less important than population equality and contiguity.

#### 2.3.4 Homogeneity

In consideration of the economic and social interests of a community one is in effect considering their homogeneity. Homogeneous groups therefore preserve the communities economic interests. A representative is expected to represent the social as well as the economic interests of his electorate. This task is only possible if the representative is representing an electorate with similar interests but if his electorate is a conglomeration of people from practically every economic class and interest, it is unlikely that he can represent his electorate adequately. At the best he would be representing a minority class, usually the upper class to which he would most likely belong. His voice would then be that of the minority few and such representation is highly undesirable.

In practice, it is hard to apportion groups on the basis of homogeneity yet ~~when~~ boundaries are drawn in such a way as not to put those who live in slums together with those who live in palaces or have strictly industrial areas and strictly agricultural areas together, then homogeneity of electoral grouping is preserved.

The advent of electronically controlled techniques makes the inclusion of homogeneity very difficult since a precise mathematical definition of homogeneity is not readily available.

#### 2.3.5 State law

Parliaments usually pass laws which guide those concerned with forming units into groups for electoral purposes.

These laws usually define the population measure to use. They also define some other terms, like, 'electorate', electoral quota, etc. Most importantly, the laws must state the number of seats allocated to the country or a sub-region of the country.

In general, only the basic criteria are laid down. They are usually loosely phrased, thus, they fail to guarantee equitable apportionment even when they are strictly followed as they demand; nevertheless, whatever strict regulations they define must be adhered to or else the whole apportionment exercise could be in vain.

The loose nature of these state laws resulting in their lack of guidance, often lead to malapportionment and gerrymandering, and thus, law courts step in to settle disputes arising from malapportionment; especially in the United States where the courts can over-rule a parliamentary act as unconstitutional.

I would like to state that in as much as it is desirable to abide by state laws, it is more desirable to have, precise, clear and unambiguous state laws. I would therefore recommend a review of the existing apportionment acts since they hardly serve any purpose presently other than guaranteeing possible gerrymandering freedom.

#### 2.3.6 Singularity of representation

It is a general practice to have a single member representing one electoral group. Recently there has been a desire to create multi-member groups whereby more than one person would be elected to represent an electoral group. Some European countries have actually adopted this method for some of their elections. In fact, Northern Ireland of Great Britain is a multi-member group since it is a single assembly group and yet elects three members to the European Assembly (European Assembly Elections Act (1978))<sup>32</sup>.

Whatever may be the reason for the creation of these multi-member groups, I believe strongly that a single member group has more merits and therefore more desirable. Where this is not practicable, and I do not see why not, the electorate must be informed about the demerits and merits of a multi-member constituency. I doubt whether it has any merits whatsoever.

The only reason for the emergence of multi-member groups must have been due to the difficulty of providing equitable apportionment with regards to single member groups. This difficulty could be overcome by using my computer technique which will be presented in the next chapter. I therefore affirm that singularity of representation is more desirable than plurality of representation.

#### 2.3.7 Preservation of political boundaries

It is desirable to maintain existing political boundaries in order not to break up useful, ancient traditional ties. In the event of creating electoral groups it is therefore necessary to preserve as much as practicable the boundaries of cities, townships and counties.

It is a good practice to include cities, townships, counties and a few other minor local government areas in one and only one electoral area.

The preservation of these boundaries could lead to some minor population differences between electoral groups yet such minor differences in population would have little adverse effect on a state as compared to the problem that could be created by breaking up ancient historic and economic ties.

In some cases the preservation of these boundaries are stipulated by law. In the European Assembly Act (1978)<sup>38</sup>, it is stipulated that

the boundaries of the British House of Commons constituencies be preserved. The preservation of such large political boundaries could lead to large differences in the population of European Assembly Groups yet the relationship between the European Assembly and the House of Commons makes it more desirable to have such large entities together in one group than to have small portions of, say, twelve House of Commons groups in one European Assembly Group.

#### 2.3.8 Natural geographical features

It is highly desirable to use geographical and topological features such as, rivers, lakes, mountains and valleys etc., as political electoral boundaries. Naturally, these geographical and topological features preserve the identity and 'mini' culture of a community. They determine in some respects the profession and hence the economic class of a community, thus, they could be useful both as natural 'barriers' as well as political 'barriers'.

Their importance as useful political boundaries should be foreseen during the initial apportionment exercise, hence, they could be used as the boundaries of the smallest population units that a nation would always strive to preserve in subsequent apportionment exercise for larger political groups.

Harris, C.C. (1964)<sup>34</sup> and Hess, W. and Weaver, J.B. (1963)<sup>30</sup> have some discussion on general considerations.

I shall now discuss in some detail a few of the computer techniques that have been used by some of the forerunners of computer techniques for creating electoral groups.

#### 2.4 Previous work

The general problem of malapportionment and the search for an

automatic and impersonal medium has led to the development of computer techniques for partitioning a state into electoral groups. People have therefore sought to develop computerised mathematical models for this purpose. Generally the problem is split into two parts, phase one and phase two, phase one generates all possible groupings. Phase two determines the best plan for the area using the groups generated in phase one.

Most of the techniques developed so far merge phase one with phase two but the determination of the best plan is done via human scanning.

I shall discuss the work done by the following: Hess, S.W. and Weaver, J.B. et al; James D. Thoreson and John M. Liittschwager; Garfinkel, R.S. and Nemhauser, G.L.; G.Mills. Except for G.Mills, the others named above worked on areas in the United States.

2.4.1 S.W.Hess, J.B.Weaver et al; "Computer Techniques for Non-partisan Political Redistricting". (U.S.).

Their work was centred on the use of compactness as a measure of the equitability of an electoral plan. They defined compactness as a measure of geographical and population concentration.

Hess, S.W. and his four 'civic-minded' engineers of the CROND. INC. (Computer Research on Non-Partisan Districting); in one of their papers published by Weaver, J.B. and Hess, S.W., titled 'A Procedure for Non-Partisan Districting: Development of Computer Techniques' (Yale Law Journal, Vol. 73) they said the following about compactness:

"Moment of inertia provides a possible measure of compactness in legislative districting, involving both area and population".

In support of this they developed a technique which used compactness as an effective measure of the superiority of an electoral plan over another (Operational Research Journal, Vol. 13, 1965). See section 2.3.3 for reference.

Their technique merged phase one with phase two and finally employed human scanning to reject non contiguous groups. The choice of the best plan was based on the plan that produced the minimum moment of inertia.

#### 2.4.2 Moment of inertia - compactness

In an attempt to study the properties of rotating bodies physicists try to have a measure of the dispersion of a body's weight about an axis of rotation. This measure is called moment of inertia.

The moment of inertia of a mass about an axis of rotation can be defined as the product of the mass and the square of the distance to the axis. Where a body has only two dimensions and has an axis of rotation perpendicular to its plane then one would speak of the moment of inertia of the body about the point where the axis intersects the plane.

For electoral purposes and in relation to geographical and population concentration (density), let us consider the following: let  $M(\bar{x})$  for a group be defined as  $M(\bar{x})_{G_i} = \sum_{i=1}^s P_i (\underline{x}_i - \bar{x})^2$  = moment of inertia of group  $i$ .  $i = 1, \dots, s$  (units in group  $i$ ).  $P_i$ ,  $i = 1, \dots, s$  (population unit  $i$ ,  $i = 1, \dots, s$ ; in group  $i$ ).  $\underline{x}_i$ ,  $i = 1, \dots, s$  (Position of unit  $i$ ).  $\bar{x}$  = The point of rotation (Point at which moment of inertia is being calculated).

It will be noticed that this will be smallest with respect to  $\bar{x}$  when  $\underline{x} = \bar{x}$  since  $M(\bar{x}) = \sum_{i=1}^s P_i (\underline{x}_i - \bar{x}) = 0$ . This implies in fact that the population is concentrated at the point at which the moment of inertia is being calculated. To determine the most compact therefore, the moment of inertia  $M(\bar{x})_{G_i} = \sum_{i=1}^s P_i (\underline{x}_i - \bar{x})^2$  is calculated

then

$$M_j = \sum_{i=1}^T M(\bar{x})_{G_i}$$

$i = 1, \dots, T$  (where there are  $T$  groups  
in the plan)

$M_j$  = (moment of inertia of plan  $j$ ).

When the moments of inertia are calculated from different points, they represent different plans. The choice would then be

$$\text{Min } \sum_{i=1}^T (M(\bar{X})_{G_i}, \sum M(\bar{X})_{G_i} \in M').$$

where  $M'$  is a set of  $M_j$  (the total moments of inertia for all plans)  $j = 1, \dots, K$  (where there are  $K$  plans).

### 2.4.3 Transportation algorithm

In theory the above is what Weaver and his friends intend to do.

In their paper entitled 'A procedure for Non Partisan Districting:

Development of Computer Techniques,<sup>(Y. L. T. 1963) 35</sup> they noted as follows:

"Since districting by minimizing moment of Inertia involves numerous calculations, application of this procedure by hand would require considerable time and introduce significant probability of arithmetic error. To overcome these problems, we have used electronic computers which very quickly perform the necessary calculations.....to the data supplied them".

They went further to add that,

"No available programs or computer techniques are known which will give a single, best answer to the districting problem.....",

and they concluded by saying that,

"The chosen measure of compactness makes it possible to take advantage of certain mathematical similarities between the redistricting problem and a problem already programmed on computers - That of assigning customer orders to specific warehouse locations so as to minimize freight costs. This program, supplemented for this specific use by various additional steps and sub-calculations assigns E.Ds (ED = Enumeration (unit) districts)(Customers), to L.D. Centres (Warehouses) (L.D. = Legislative (Group) district), in a manner minimizing moment of inertia (freight cost)".

They in fact used a transportation algorithm as confirmed by one of their papers on "Non-Partisan political redistricting by Computer" (O.R. 1965)<sup>36</sup> they commented as follows:

"Other warehouse - location techniques were unsatisfactory; either warehouse capacities were unconstrained, or codes

were unavailable or too small. We resorted to an approach built around existing transportation codes. While not the ~~ultimate~~ in districting programs, it worked".

They in effect first formulated the problem as an integer programming problem as follows:

Let  $K$  = Legislative districts and

Let  $n$  = number of population units.

Let  $P_j$  = population of the  $j^{\text{th}}$  population unit, ( $j = 1, 2, \dots, n$ )

Let  $d_{ij}$  = distance between centres of population units  $i$  and  $j$   
for ( $i, j = 1, \dots, n$ ).

Then  $X_{ij} = \begin{cases} 1 & \text{if the } j^{\text{th}} \text{ population is assigned to the } i^{\text{th}} \text{ centre.} \\ 0 & \text{otherwise.} \end{cases}$

a = minimum allowable group population as a percentage of the average group population.

b = maximum allowable group population as a percentage of average group population.

The objective is to determine the  $n^2$  values  $X_{ij}$  that would minimise

moment of inertia  $\sum_{i=1}^n \sum_{j=1}^n d_{ij}^2 P_j X_{ij}$  subject to the

following  $3n + 1$  constraints.

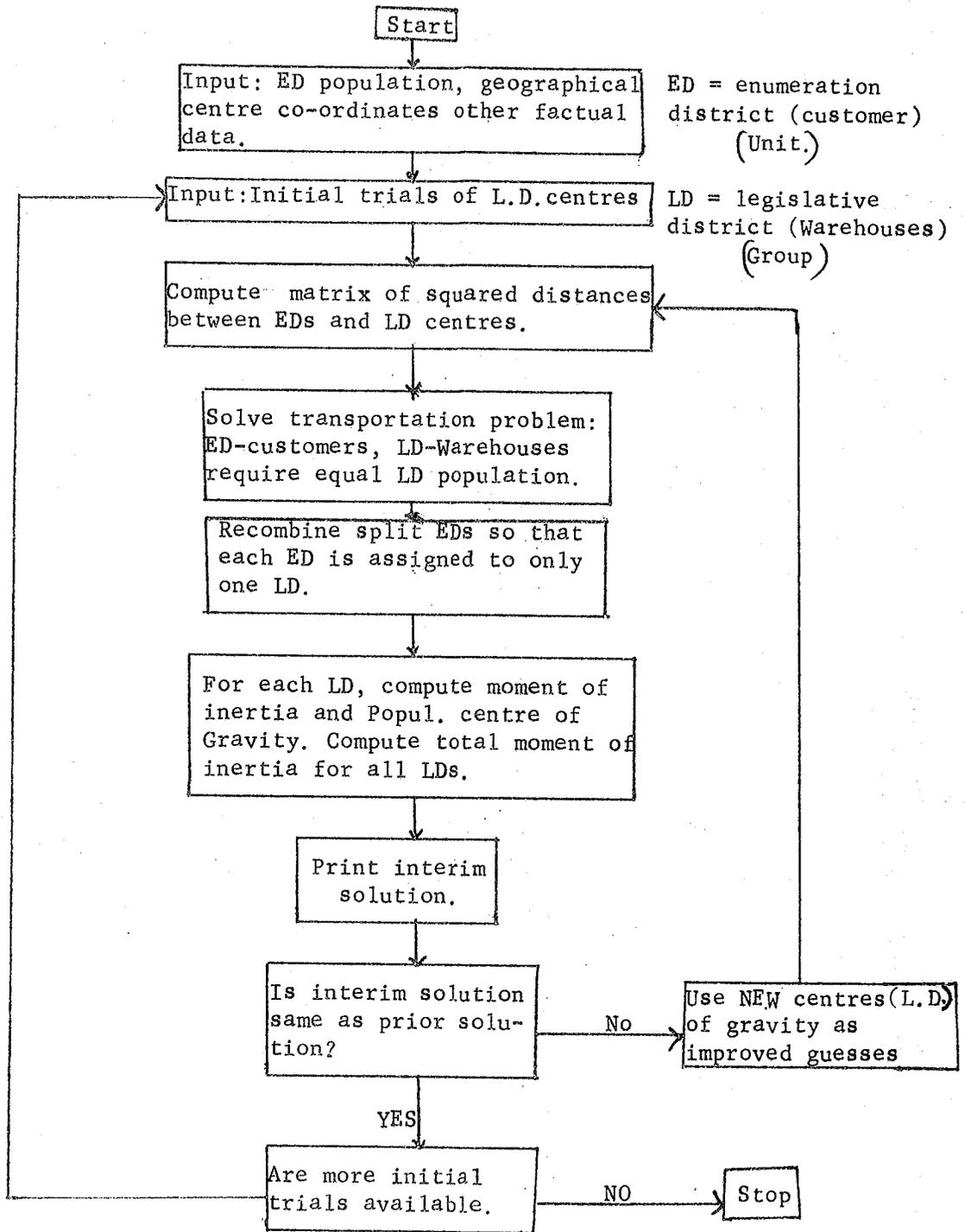
$$\sum_{i=1}^n X_{ij} = 1 \quad (j = 1, \dots, n)$$

$$\sum X_{ii} = K$$

$$\sum_{j=1}^n P_j X_{ij} \geq (a/100) \left( \sum_{j=1}^n P_j / K \right) X_{ii} \quad (i = 1, \dots, n)$$

$$\sum_{j=1}^n P_j X_{ij} \leq (b/100) \left( \sum_{j=1}^n P_j / K \right) X_{ii} \quad (i = 1, \dots, n)$$

The resultant plan from the above problem would then be checked manually for contiguousness. The application of this technique was not very satisfactory all through. They in fact had problems with states as small as Delaware State (O.R. Vol. 13, 1965) ~~so~~ so they resorted to the use of a transportation heuristic which I intend to present diagrammatically as follows.



Phase One:

The heuristic essentially goes through the following procedures:

1. An initial guess as to the geographical centres of both the units and the groups are made. These initial guesses are supplied as input data so also are the exact population figures for the units.
2. The transportation algorithm is used to accomplish the assignment

of the units to different groups on an equal population basis resulting in the splitting of the population figures of nearly all the indivisible units.

3. Adjustments are made so that each unit is assigned to one and only one group.
4. The moment of inertia as well as the new centre of gravity of each group is computed.
5. Steps (2) to (4) are repeated until the solution converges, although this is not guaranteed, nevertheless the local minima for each set of guessed centres is recorded for the selection of the minimum.
6. More initial guesses for both the units and group centres are made and the program is executed all over. The selection of the best plan is then made by inspection.

#### 2.4.4 Phase two

In the above technique attempt is made to merge phase one with phase two. Although phase two is not completed since the final allocation still goes through human inspection for the selection of the plan that is contiguous with a small overall moment of inertia. The absence of a guarantee for convergence makes this technique a trial and error technique.

To illustrate the method of selection, consider the following.

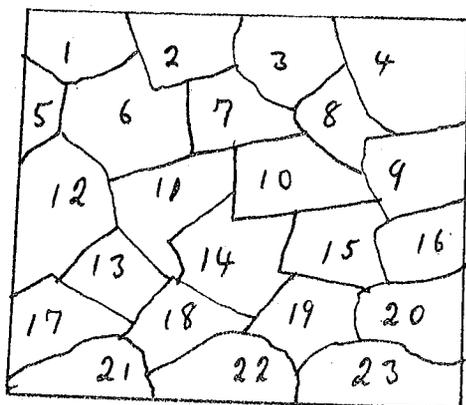


Fig (4) (a)

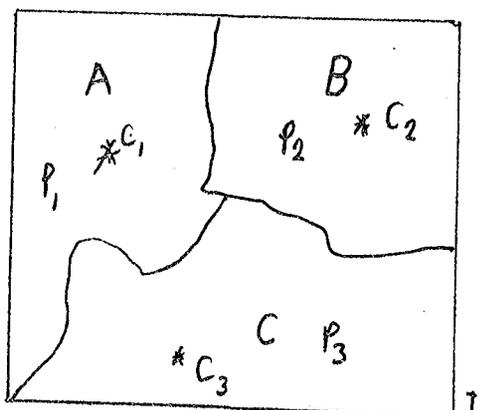
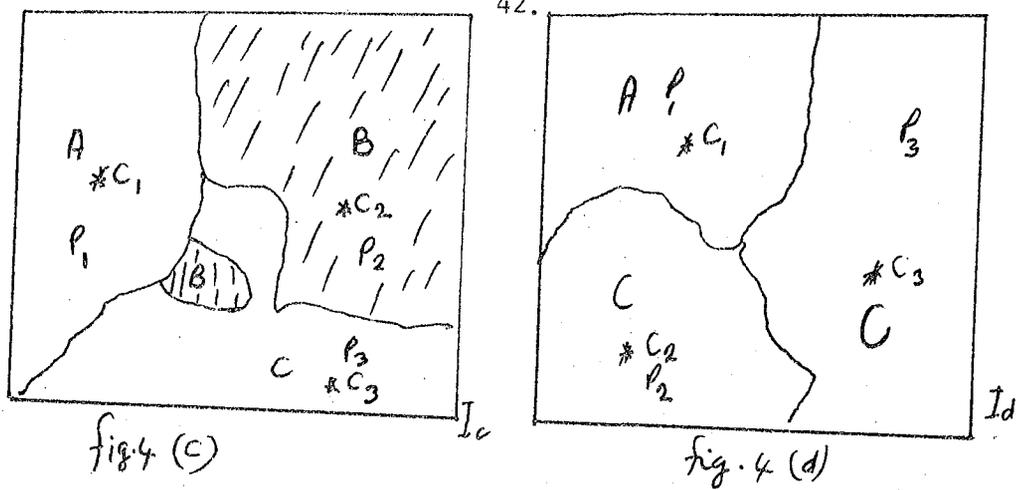


Fig (4) (b)



Let figure 4(a) be a set of units. If it is desired to divide the 23 units into three groups and after phase one accompanied by its splitting and readjustment of units. Let figure 4(b), 4(c) and 4(d) be the resultant plans with their populations  $P_1$ ,  $P_2$ ,  $P_3$  and the associated moments of inertia  $I_b$ ,  $I_c$ , and  $I_d$ . Figure 4(c) will be rejected on the grounds of the absence of contiguity while it will be left for the choice to be made between figure 4(b) and figure 4(d) on the basis of the moments of inertia and population equality. *Weaver, T.B.* et al (1965)<sup>23</sup> and *Weaver, S.B.* et al (1963)<sup>35</sup> have some more details.

2.4.5 "Legislative districting by computer simulation: by J.D. Thoreson and John M. Liittschwager. (U.S.)."

They developed a heuristic approach to the partitioning of electoral areas problem. They accomplished the task of producing an equitable plan on the basis of population equality as their main objective. They selected total population as their major population measure and achieved equality of population by using the 'population variance ratio' and the 'minimum percentage test' as discussed in section 2.3.1(b) and 2.3.1(c) respectively.

For compactness they used Harris' measure of sum of maximum lengths minus minimum widths. They finally calculated the statistics for the moment of inertia although that was not included in the program as a compactness measure.

They developed two methods, method one and method two. Each of the methods accomplished the production of a plan in one phase and the best plan was determined by human scanning.

#### 2.4.5.1 Method one

The first method is divided into two sections: One compulsory section and the other voluntary depending on the result of the first section. The area to be partitioned is arbitrarily divided into units (Pop) and grouping is accomplished by forming combinations of these units.

#### 2.4.5.2 Section One

(A). The state is arbitrarily partitioned into regions with their corresponding populations. Arbitrary co-ordinate system is defined approximating the geographical centre of these regions. A region can take any shape. They are divided up in such a way that the most densely populated would contain a lower population than the state average per member. In a case where some regions for some reasons have to contain more people than the state's average per member, the following can be done.

- i) If a region has more population than the states' average and if such a region cannot be split up, then that regions population must be divided by the state's average and the result rounded up to an integer; and consequently seats would be assigned to the region. Where the above is not followed then the following can apply.
- ii) Let  $P_{\min}$  = Pre-assigned lower limit and let  $P_{\max}$  = Pre-assigned upper limit. Also let  $\bar{P}_i$  = Population of region i. Then if  $P_{\min} \leq \bar{P}_i < P_{\max}$ ,  $\bar{P}_i$  must be assigned one seat. ( $i=1, \dots, N$ ).

iii) If  $2 P_{\min} < \overset{\text{or}}{\bar{P}_i} = P_{\max}$ , then  $(\bar{P}_i + P_{i+1})$  must be assigned two members. ( $P_{i+1}$ , implies other regions).

iv) If  $2 P_{\min} < \bar{P}_i$ , then  $\bar{P}_i$  should be assigned a number of members equal to the nearest integer value of  $\bar{P}_i / P_K$  where  $P_K$  = state average.

Assignment continues as above until the remaining regions say  $P_{j+1}$  all have their populations below the lower limit.

(B). With all the unassigned regions having populations, each below the state's average and consequently lesser than the preassigned average, a new system of assignment is initiated. (Unassigned implies that no seats have been assigned to those regions). One of the unassigned regions say  $A_1$  is selected as a reference region.

(C).  $B_1$  is chosen, where  $B_1$  is the region that is farthest away from  $A_1$ .

(D). With  $B_1$  as a starting point form a group around it. Regions are assigned to  $B_1$  on the basis of distance-contiguous criteria where  $P_{i+1}$  is assigned to  $B_1$  if it is capable of forming a contiguous group and also nearer to  $B_1$  than other unassigned regions. This combination on the basis of distance-contiguous criteria continues until an additional combination results in the 'population quota' being exceeded. 'Population quota' in this respect refers to the ratio of unassigned population to unassigned seats. At that point then, the distance criteria is abandoned and contiguous regions are added in such a way as to minimize the absolute deviation from population quota. The addition is continued until an electoral group is formed.

(E). Steps (C) and (D) are repeated. This involves finding the current unassigned region which is farthest from  $A_1$  say  $B_2$  and new electoral group is formed around  $B_2$  and including  $B_2$ . Generally therefore electoral groups would be formed about  $B_i$ ,  $i = 1, 2, \dots, N$ . until such a time that all the regions and members are assigned. The completion of the above results in a plan. Different plans can be prepared by using

different reference regions. The most compact with the least deviation from population quota is selected as the best. The selection which should have formed part of phase two is done via human scanning.

#### 2.4.5.3 Method one: section two

It happens at times that due to some state law it could be required that some earlier political boundaries such as county boundaries should be preserved. The preservation of such boundaries could lead to large population disparities. Where that results then section two comes in as an attempt to equalise the population further more.

A) The single member group procedure is abandoned for two member groupings. The single member groups of section one are the data for this section.

B) Successively two single member groups of section one are added together. Each set of additions reduces the ratio term for the population variance ratio and this reduction is desirable. This section presumes that the two members are elected at large, hence the average population per member can be used as the population of people represented by each member. This process would terminate at the point when further reduction in population variance ratio would only be as a result of the combination of three section one single member groups.

#### 2.4.5.4 Method two

This second method by Thoreson and Liittschwager is strictly meant for single member groups. The computer program is written in such a way that the computer assumes that cells with adjacent subscript notations are contiguous. For example, element (2.2), (2.3), (4.2) and (2.4) are supposed to be contiguous.

A) A grid is placed over a map to cover the whole area that needs to be partitioned into electoral groups. Geometric uniformity among the cells of the grid is maintained. The population of each grid *is* noted. Proper care is taken to ensure that the populations within each of the cells is not in excess of the average population per group.

B) The populations within each cell are estimated as accurately as possible. See Harris, C.C. (1964)<sup>34</sup> for different methods of estimating population densities.

C) Associate population densities to each of the grid cells and form a population matrix by assigning subscripts to each element. See figure 5 for a sample cell arrangement.

D) Choose an arbitrary element similar to method one and use this for reference. Call this  $A_1$ .

E) Determine  $B_1$ , the element farthest <sup>away</sup> from  $A_1$  as was done in method one.

F) The first step is to form groupings about  $B_1$  say  $B_1$  of the unassigned elements of the grid cells whose populations are less than the average for an electoral group.

With  $B_1$  as a starting point, the units of the grid cells are grouped around it in a concentric counterclockwise manner until the summed population of the unassigned units exceeds the 'population quota'.

'Population quota' in this sense is the ratio of the unassigned population to the assigned members. Also the grouping is done in such a way that combining each successive vectors results in a contiguous rectangular electoral group.

The process therefore involves the determination of  $B_1$  and the consideration of the next successive vector in the order of increasing distance from  $B_1$  until a further addition would result in a greater deviation from the population quota than the previous one. The first unit assigned is usually the single element immediately above  $B_1$ . The next vector is then considered and further additions are made in the order of increasing distance from  $B_1$ . When it is likely that a further addition would result in a greater deviation from the population quota; stop, and an electoral group has been formed.

G). Steps (E) and (F) are repeated. This involves the determination of  $B_i$  say  $B_2$ , farthest away from  $A_1$  selected from the unassigned units of the grid cells. A new group is formed about say,  $B_i$ ,  $i = 1, \dots, K$  until all the units of the cell have been allocated to all the preassigned seats. Completion of step (G) results in a plan.

Below is an example of the cell arrangement for one electoral group and the order of assignment of the population units (cells) to the group.

					<u>Assignment Sequence</u>	
29	28	27	26	25	Vector	Order of Assignment
IX	IX	IX	IX	IX	I	1
12	11	10	9	24	II	3, 2
VI	V	V	V	VIII	III	5, 4
13	2	1	8	23	IV	7, 8, 6
VI	II	I	IV	VIII	V	10, 9, 11
14	3	0	7	22	VI	14, 15, 13, 12
VI	II		IV	VIII	VII	18, 19, 17, 16
15	4	5	6	21	VIII	22, 21, 23, 24, <b>20</b>
VI	III	III	IV	VIII	IX	27, 26, 28, 25, 29
16	17	18	19	20		
VII	VII	VII	VII	VIII		

FIGURE 5. Sample Cell Arrangement

Like method one, a plan depends to a great extent on the choice of reference point  $A_i$ . Different reference points would normally produce slightly different plans. A choice as to the best is made via human scanning on the basis of population equality and to some extent compactness.

2.4.6 Computer apportionment technique; used by G.Mills (G.B.)

G.Mills in his paper entitled "The Determination of Local Government Electoral Boundaries" (O.R. Vol. 18, 1967)<sup>38</sup>, in applying the technique used by *Weaver* et al (1965)<sup>23</sup>, made some very useful observations and comments which can serve as a summary to the earlier discussion on the location-allocation technique. He applied this technique in partitioning the Bristol County Borough into local government electoral groups. He noted that,

"The assignment of indivisible population groups (of varying sizes) to wards is a problem in integer programming. In practice, however, the size of the problem would render this approach computationally infeasible. Accordingly, the procedure used was a standard, 'Warehouse location heuristic' of a general kind already used in the electoral-boundary context by Hess.....".

A summary of the procedure he used is as follows:

- i) Arbitrary ward centres are chosen. Wards in this context refer to the local Government electoral groups.
- ii) The transportation problem is solved and split units are combined.
- iii) New centres are computed for the wards (groups), namely the centre of gravity of the set of units assigned to the wards (groups) in step (ii).
- iv) Where any of the new centres differs from the old, return to step (ii); otherwise the procedure has terminated at what is in some sense, a local optima.

The above procedure is in fact similar to that used by Hess, Weaver et al.

G.Mills noted that

"different local optima may be generated by starting from different arbitrary centres".

These local optima should be similar to the different plans produced by Thoreson and Liittschwager by altering their points of reference  $A_i$ .

Mills finally recommended that,

"non-contiguous solutions must be rejected or adapted after human scanning of local optima".

This human intervention at the tail end of the program could possibly result to gerrymandering, which the whole computer technique was designed to eliminate and overcome.

I must mention that I have tried these techniques and made similar observations. What distressed me most about the techniques was the amount of time used in computing new centres, and the frequent occurrence of non-contiguous plans that invariably have to be eliminated from consideration.

His initial observation that

"The assignment of indivisible population groups (of varying sizes) to wards is a problem in integer programming",

is indeed very interesting. I saw the problem that way and solved it as such.

I shall next summarize the work done by Garfinkel, R.S. and Nemhauser, G.L. They both saw the problem as an integer programming problem and hence tackled it with their own integer programming technique.

For a detailed survey of Mills' work see (O.R. Vol. 18, 1967)<sup>26</sup>.

#### 2.4.7 R.S. Garfinkel and G.L. Nemhauser: Optimal political districting"

Garfinkel and Nemhauser as stated above saw the partitioning of electoral groupings as an integer problem and solved it as such via an enumeration technique. I shall give a summary of their work but for a detailed survey see Garfinkel, R.S. and Nemhauser, G.L. (1970)<sup>39</sup>, Garfinkel, R.S. (1968)<sup>25</sup> and Garfinkel, R.S. and Nemhauser, G.L. (1969)<sup>40</sup>.

The first three surveys in this topic lacked a defined objective function and therefore had no function to be minimized or maximized

and as a result convergence was not guaranteed and the production of an 'optimal plan' was also not guaranteed. An 'optimal plan' refers to the most acceptable plan with respect to equitability in apportionment.

On the contrary Garfinkel and Nemhausers' technique had an objective function and a guaranteed optimal plan with the termination of any program where such was possible.

They executed their program as follows:- They tried to consider equality in population, contiguity and compactness.

For population equality they considered all groupings  $|P_{(j)} - \bar{P}| \leq \alpha \bar{P}$  (1) where  $P_{(j)}$  was the population of a feasible group,  $\bar{P}$  = the mean population for the area; and  $\alpha \leq 100$  ( $0 \leq \alpha \leq 1$ ).

For contiguity they defined a symmetric  $N \times N$  - matrix with  $B = \{b_{iK}\}$  and  $b_{iK} = 1$  if units  $i$  and  $K$  have a common boundary greater than a point,  $b_{iK} = 0$  otherwise.

For compactness they considered an exclusion matrix defined thus:

$d_{(i,K)} \geq e(i,K) \Rightarrow a_{ij} \cdot a_{Kj} = 0$  where for group  $j$ ,  $d_j = \max_{i,K} \{d(i,K) \cdot a_{ij} \cdot a_{Kj}\}$ ,  $i, K=1, \dots, N$  is defined as the distance between the units of  $j$  which were farthest apart.

They did not state exactly how this exclusion matrix was calculated.

In applying this technique to a fictional nine units state requiring four electoral groups. They calculated the exclusion matrix "somehow" (Management Science, Vol. 16, No.8, 1970, pp. B-499).

$Z_{i,K} = 0$  if  $d(i,K) \geq e(i,K)$  ( $i$  and  $K$  may not be in the same group)  
 $= 1$  Otherwise (2)

	1	2	3	4	5	6	7	8	9	
1	-	1	1	1	1	1	0	0	0	1
2	1	-	1	1	1	0	0	0	1	2
3	1	1	-	1	1	1	1	0	0	3
4	1	1	1	-	1	1	1	1	1	4
5	1	1	1	1	-	0	1	1	1	5
6	1	0	1	1	0	-	1	1	0	6
7	0	0	1	1	1	1	-	1	0	7
8	0	0	0	1	1	1	1	-	1	8
9	0	0	0	1	1	0	0	1	-	9

They, then calculated the contiguity matrix. This matrix limited

the number of population units to be considered on the grounds of being non-contiguous, where contiguity for B was defined as follows.

$B = \{b_{i,K}\}$ ,  $b_{i,K} = 1$  if units  $i$  and  $K$  have a common boundary greater than a point (are contiguous).

= 0 Otherwise

(3)

	1	2	3	4	5	6	7	8	9	
1	-	1	1	1	0	0	0	0	0	1
2	1	-	0	1	1	0	0	0	1	2
3	1	0	-	1	0	1	1	0	0	3
4	1	1	1	-	1	0	1	1	0	4
5		1	0	1	-	0	0	1	1	5
6	0	0	1	0	0	-	1	0	0	6
7	0	0	1	1	0	1	-	1	0	7
8	0	0	0	1	1	0	1	-	1	8
9	0	1	0	0	1	0	0	1	-	9
	1	2	3	4	5	6	7	8	9	

By summing the population of the different units in a 'tree-search' manner and determining those combinations that satisfied (1 - 3) plus a possible fourth,  $B'$  which was supposed to define a dimensionless measure of shape compactness. Assuming the following fourteen groupings were obtained:

	1	2	3	4	5	6	7	8	9	10	11	12	13	14
1	1	1	1	0	0	0	0	0	0	0	0	0	1	1
2	1	0	0	1	1	0	0	0	0	0	0	0	0	1
3	0	1	0	0	0	1	0	0	0	0	0	0	0	0
4	0	0	1	1	0	0	1	1	1	0	0	0	1	1
5	0	0	0	0	1	0	1	0	0	1	0	0	1	0
6	0	0	0	0	0	1	0	0	0	0	1	0	0	0
7	0	0	0	0	0	0	0	1	0	0	1	1	0	0
8	0	0	0	0	0	0	0	0	1	1	0	1	0	0
9	0	0	0	0	1	0	1	0	0	1	0	0	0	0

Then the second phase which was a 'tree-search' technique as well would then try to determine the best four groups or the optimal grouping that would result in a feasible plan. The second phase was set up as follows:

$$\text{Min } \sum_{j=1}^S C_j X_j \quad \text{where } C_j = \left| P_{(j)} - \bar{P} \right| / \alpha \bar{P} \quad \text{subject to}$$

$$\sum_{j=1}^S a_{ij} X_j \leq 1 \quad \begin{array}{l} i = 1, \dots, N. \\ j = 1, \dots, S \text{ (total number of groups)} \end{array} \quad (5)$$

$$\sum_{j=1}^S X_j \leq M = 4 \quad (6)$$

$$X_j = 0, 1, . \quad (7)$$

$a_{ij}$  = pop. unit  $i$ , in group  $j = 1$  if  
group  $j$  is in the optimal plan, = 0, otherwise.

The result would be (2, 4, 10, 11) and (2, 5, 9, 11) since they both give the same cost.

From the foregoing it is clear that in agreement with G.Mills, the problem is an integer programming one, and Garfinkel and Nemhauser have treated it as such.

My approach to the problem which will be discussed in the next chapter as applied to the European Assembly Groups (Constituencies) is an integer programming approach and my technique therefore has a lot in common with the technique that has just been presented.

The example given by Garfinkel and Nemhauser (Management Science, Vol. 16, No. 8, 1970)<sup>39</sup> is based on a fictional nine units state. They claim to have applied this technique to areas with larger population units than nine. For example, Washington State; nevertheless they applied it without success to West Virginia and also they were very unsuccessful with 55 county states.

CHAPTER THREEPARTITIONING THE EUROPEAN CONSTITUENCIES

## 3.0

This chapter describes a computer procedure for (a) sorting given units into acceptable groups according to some specified criteria and, (b) finding the optimum plan, that is, the optimum selection of such groups which include all the units and also optimise some specified objective. The two stages are described respectively as Phase 1 and Phase 2, and the method is applied to a particular problem, namely the determination of the best plan for grouping the Northern Counties of England, (Cleveland, Cumbria, Durham, Tyne and Wear, Northumbria) into 5 European Constituencies. The approach however, is quite general and provides in principle a procedure for solving any such problem without the necessity for manual intervention or scanning once the criteria for Phase 1 and the objective(s) for Phase 2 have been defined.

In section 3.1 the conditions governing this particular problem are specified. Section 3.2 then describes the procedure used for Phase 1, the determination of acceptable groupings, using the criteria of (i) Contiguity of grouped units, (ii) sufficiently small population deviation, (Compactness has not been used since the total area considered is small, but could be included at the cost of considerable extra calculation). Section 3.3 defines the conditions for obtaining an optimum plan. Here, these are that all units must be allocated and that the number of groups is fixed. Subject to these, I define first a population objective and then a more general objective including in addition political considerations.

3.1 Elections Act

The European Assembly Elections Act (1978)<sup>41</sup> provided for the

following seats with reference to the United Kingdom, 66 members for England, 8 members for Scotland, 4 members for Wales and 3 members for Northern Ireland.

The Act directed as follows:-

"Each assembly constituency shall consist of an area that includes two or more parliamentary constituencies and (b) no parliamentary constituency shall be included partly in one and partly in another".

It further stipulated that

"The electorate of any assembly constituency in Great Britain shall be as near the electorate quota as is reasonably practicable having regard, where appropriate to special Geographical Consideration".

The Act went on to define "electoral quota" and "electorate". It stated thus

".... in their application to a part of Great Britain for which there is a Boundary Commission - 'electorate quota' means the number obtained by dividing the electorate of that part of Great Britain by the number of assembly constituencies specified for that part....".

The Act defined electorate as follows:

"....'electorate' means - (a) in relation to an assembly constituency, the number of persons whose names appear on the relevant registers for that assembly constituency in force on the enumeration date".

With the above extracts from the Act as a guide the relevant data for the problem were provided as follows:

- 3.1.2 (1) A map showing the geographical positions of the House of Commons Constituencies. Appendix 1 has an extract of the map relevant to this work. The map was from the Times Guide to the House of Commons.
- (2) A comprehensive list of the Parliamentary Constituencies, their respective populations and their political complexion computed from the percentage of votes cast for the three major political parties during the last election. (The Times Guide to the House of Commons 1979)<sup>42</sup> and (Report, European Assembly Constituencies)<sup>43</sup>.

The following is a list of the Parliamentary Constituencies,  
Populations and Percentages of votes, May, 1979.

	Pop.	Con.	Lib.	Lab.	Units consid- ered.
1. Scarborough	60,535	53.2	20.3	25.5	} (1)
2. Cleveland and Whitby	65,651	51.6	11.2	37.8	
3. Teeside, Middlesbrough	64,573	30.4	9.1	56.2	} (2)
4. Teeside, Redcar	63,249	36.7	8.9	53.7	
5. Teeside, Stockton	88,181	36.2	9.2	53.1	
6. Teeside, Thornaby	62,518	39.1	9.2	51.1	} (3)
7. Hartlepool	65,968	38.4	6.5	55.1	
8. Richmond (Yorks.)	64,669	61.5	21.2	17.4	(4)
9. Bishop Auckland	75,134	37.9	13.3	48.7	} (5)
10. Darlington	63,408	43.4	10.2	45.5	
11. Easington	65,416	24.7	14.4	60.9	(6)
12. Durham	77,382	33.3	14.5	52.3	(7)
13. N.W. Durham	63,329	29.6	9.1	61.3	(8)
14. Houghton-le-Spring	60,609	20.7	10.2	65.5	(9)
15. Chester-le-Street	79,588	25.2	14.4	60.4	(10)
16. Consett	58,320	24.9	13.9	61.3	(11)
17. Sunderland North	78,009	32.1	10.3	57.5	} (12)
18. Sunderland South	75,801	37.9	9.0	53.1	
19. Jarrow	55,991	29.1	9.1	55.8	(13)
20. South Shields	71,437	31.0	12.0	57.1	(14)
21. Gateshead East	63,904	29.9	8.9	61.2	} (15)
22. Gateshead West	30,180	25.9	5.9	67.2	
23. Blaydon	58,316	35.0	11.6	53.4	(16)
24. Tynemouth	75,801	51.6	9.9	38.5	(17)
25. Newcastle-on-Tyne Central	23,683	19.3	13.4	67.3	} (18)
26. Newcastle-on-Tyne East	45,463	36.4	8.5	55.1	
27. Newcastle-on-Tyne North	39,898	47.6	11.2	41.2	
28. Newcastle-on-Tyne West	81,410	35.9	9.6	54.5	
29. Wallsend	90,179	31.3	12.3	51.1	(19)
30. Blyth	77,687	22.7	8.3	40.1	(20)
31. Morpeth	49,764	25.7	18.0	56.3	(21)
32. Berwick-on-Tweed	42,703	38.4	54.3	7.3	(22)
33. Hexam	66,846	48.0	20.1	31.9	(23)
34. Carlisle	53,183	39.1	11.2	49.7	} (24)
35. Penrith and the Border	56,974	61.2	16.5	22.4	
36. Workington	55,134	40.7	6.1	53.2	(25)
37. Whitehaven	52,224	39.8	5.9	52.4	(26)
38. Westmorland	58,189	56.6	28.8	14.6	(27)
39. Morecambe and Lonsdale	68,597	55.4	19.5	25.3	} (28)
40. Barrow in Furness	54,421	35.1	11.7	53.2	
41. Lancaster	51,183	47.6	14.6	37.3	} (29)
42. North Fylde	77,528	60.8	14.4	24.0	

### 3.2 Phase 1 - The determination of acceptable groups:

Each state or country has some peculiar features that must be reflected in a partitioning exercise of this nature, so, the general

considerations outlined in chapter II have to be applied with due regard to the specific requirements of the area in question.

The following considerations were made for the execution of Phase 1.

### 3.2.1 Considerations

#### (i) State laws

The European Assembly Act quoted in section 3.1 is the law guiding the apportionment exercise created, for the benefit of the boundary commissioners. A computer program executing the duties of a human agent must be bound by the same laws as the human agent.

The Act stipulates that the House of Commons constituency boundaries should be preserved and that two or more of these constituencies should be merged to form one European Assembly constituency. Hence the population units used are the House of Commons constituencies.

#### ii) Contiguity

It has been observed that there can hardly be any precise mathematical definition of contiguity. The absence of the concept of 'best' contiguity makes this rather more difficult. A group is either contiguous or not. It was therefore desirable in order to ensure the generation of contiguous groupings; I had to define a 0 - 1 matrix manually from the map in Appendix 1, and this was supplied to guide the computer programme against generating non-contiguous groups. This matrix was defined thus: let  $j$  and  $K$  be units of  $T$  ( $T = \text{state}$ ),  $= N \times N$  matrix. Then  $T_{j,K} = 1$  if units of  $j$  and  $K$  have a common boundary  $= 0$  otherwise.

Furthermore some obvious combinations were made according to the following principles.

a) Units whose geographical areas are completely surrounded by another are merged together; for example Carlisle and Penrith and Border.

*Why not automatic?*

*again why not automatic?*

b) Areas that must be together due to their location at extreme points of the state were merged, for example, Scarborough, Whitby and Cleveland. It is impossible to attach these units to separate groups while maintaining contiguity. This may be confirmed by reference to the map on Appendix 1.

It must be noted that the program can still be executed without these initial mergers and yet produce an acceptable plan but for efficient execution, these steps are highly recommended. From the map therefore, areas that must be together were isolated, hence 29 units remained to be assigned to five groups and a (0 - 1) matrix could then be defined specifying which units were contiguous.

iii) Population The European Assembly Act 1978 further stipulated that each European Assembly Constituency population should be as close as possible to the 'electorate quota' where 'electorate quota' is as defined above; hence it is the number found by dividing the electorate by the number of seats for any particular area under consideration. To ensure the above I made the following considerations.

Let  $K$  = number of seats and let

$P_i$ , ( $i = 1, \dots, n$ ) = population of each House of Commons constituency, then  $\bar{P} = 1/K \sum_{i=1}^n P_i$  = the electorate.

Since a European Assembly Constituency (group) was required to be as close to the 'electorate quota' as practicable, I decided to define the percentage deviation of a possible group as  $\alpha$  100 ( $0 \leq \alpha \leq 1$ ) and to consider the effect of allowing only groups whose deviations were smaller than this.

The values used were  $\alpha = 0.15, 0.10, 0.08, 0.05$  and  $0.02$  respectively.

This idea of allowable percentage deviation meant that a feasible group was one which had a population within the allowable deviation.

Hence let  $P_j$  = Population of group  $j$ , then group  $j$  was acceptable if

$$(\bar{P} - \alpha 100 \bar{P}) \leq P_j \leq (\bar{P} + \alpha 100 \bar{P}).$$

This deviation principle enabled phase one to generate more possible groups for  $\alpha = 15\%$  than  $\alpha = 2\%$ . It is desirable to have a good number of possible groupings because that allows for a wide choice in phase 2. It may in fact be impossible to satisfy the conditions for a possible plan if  $\alpha$  is too small.

iv) Other considerations: A few other criteria as discussed in chapter 2 Section 2.3 could be included.

Compactness could be included as an additional requirement by rejecting any group which failed some criterion - it would require some geographical information also and would invariably involve a great deal of calculation thereby increasing cost due to computer time, in this case the compact nature of the country did not warrant its inclusion.

### 3.2.2 Description of phase one algorithm

With the following as the data, phase one was executed as described below.

- i) Population units (House of Commons Parliamentary Constituencies.)
- ii) Names of the population units. The above data were from the "Boundary Commission for England, report...." as listed in section 3.1.2.
- iii) Percentages of votes for the different parties for the 3rd May, 1979 election.
- iv) 0 - 1 matrix produced from map for contiguity.

The percentages as recorded in section 3.1.2 were from the Times Guide to the House of Commons ' May, 1979. There were some minor differences between the list of registered voters in the "Boundary... Report" as compared to the "Times Guide..." also the percentages were for the exact number of those who voted but I assumed that the same trend

would be followed and hence used them for the electorate as listed in section (3.1.2). I therefore designed an additive algorithm for this purpose and execution was in seven steps.

Step 1. Phase one algorithm

The units (population) are summed up in this case the British House of Commons Constituencies: thus

$$\text{Let } P_{\text{Tot}} = \sum_{j=1}^n P_j \text{ where } j = \text{units of population (House of Commons Constituencies).}$$

$$P_j \subseteq I \quad j = 1, \dots, n$$

$I = \text{set of all British Parliamentary Constituencies.}$

Step 2.

The 'electorate quota' is calculated as follows

Let 'electorate quota' =  $\bar{P}$  then

$$\bar{P} = 1/K \sum_{j=1}^n P_j \text{ where } K = 5 = \text{preassigned number of seats for the area under consideration.}$$

Step 3.

The minimum and maximum acceptable population for a given  $\alpha$  are determined as follows:

$$P_{\text{min}} = \bar{P} - \alpha 100 \bar{P} \text{ and}$$

$$P_{\text{max}} = \bar{P} + \alpha 100 \bar{P}$$

where  $P_{\text{min}}$  = minimum acceptable population.

and  $P_{\text{max}}$  = maximum acceptable population.

Hence  $P_j$  is possible if  $(\bar{P} - \alpha 100 \bar{P}) \leq P_j \leq (\bar{P} + \alpha 100 \bar{P})$

Step 4.

The addition of individual units starts. This is carried out linearly starting with the first unit in the list and changing to the next according to the order of listing.

The following calculations are carried out for each initial unit.

- i) Names are associated with the initial unit.
- ii) The population deviation, is calculated thus  $\left| \bar{P} - P_i \right|$  ( $i=1, \dots, n$ ) for the initial unit.

iii) Calculations as to the political complexion are carried out as follows:

Let  $\alpha^{**}$  = percentage of votes for party M in unit i, then

$$\beta_j = \left( \frac{P_i \alpha_i^{**}}{P_i} \right) \left( \frac{100}{1} \right) = \text{The percentage of votes for party M in}$$

the initial unit of group j. ( $i = 1, \dots, N$ ) = initial units in group j.

( $L = 1, \dots, Z$ ) = Number of major parties under consideration.

The winning potential for the initial units are determined after testing the percentage obtained above as to whether a party was very likely, likely or not very likely to win should such set of units remain in the grouping of the final plan.

Step 5.

i) More contiguous units are added to the initial unit of (4) above and similar calculations like those of (4) are carried out for each set of units under consideration including the initial unit thus:

i) The unit to be added is tested for contiguity with the initial unit of (4) by reference to the 0-1 matrix, if contiguous it is added, if not it is dropped and another unit is considered.

ii) The population deviation is determined for the set of units in the group thus  $\left| \bar{p} - \sum_{j=1}^S p_j \right|$  ( $j = 1, \dots, S$ ) for the set ( $P_j$ ).

iii) Names are associated with all the units.

iv) The political complexion is calculated thus:

Let  $\alpha^{**}$  = percentage of votes for party M in unit i ( $i = 1, \dots, N$ )

$$\text{then } \alpha_j = \left( \frac{\sum_{i=1}^N P_i \alpha_i^{**}}{\sum_{j=1}^S P_j} \right) \left( \frac{100}{1} \right) = \text{the percentage of votes for party M}$$

in group j.

( $i = 1, \dots, N$  for all the units.

( $j = 1, \dots, S$ ) for the step  $P_j$

( $L = 1, \dots, Z$ ) for the major parties.

## Step 6.

The contiguous group  $P_j$  generated in (5) is tested to determine whether it lies within the (a) population range thus

$$P_{\min} \leq P_j \leq P_{\max}$$

If yes it is recorded with all the associated statistics.

- i) Population deviation from electorate quota.
- ii) Exact population of the group, populations and individual names of the units of the group.
- iii) Winning potential index or percentage whichever is desired.

b) If  $P_j < P_{\max}$  and  $P_j \geq P_{\min}$ , after the above calculations control returns to (5) for more contiguous units to be added.

*Why?* [ c) If  $P_j > P_{\max}$  no records are taken. The first unit is dropped and it returns to (5).

d) If  $P_j = P_{\max}$  records are taken and it returns to (5).

This process continues until all the units in the data set are considered then it returns to (4) and starts with another initial unit.

## Step 7.

When all the linear combinations have been made and all the remaining  $P_j$  are together less than  $P_{\min}$  termination occurs.

*? what's linear about it*

.....

The result is a matrix  $a_{ij}$ , where  $i = 1, \dots, n$  (number of units) and  $j = 1, \dots, S$  (number of possible groups). This is rewritten into a 0 - 1 matrix where  $a_{ij} = 1$  if unit  $i$  is in possible group  $j$  and  $a_{ij} = 0$  otherwise.

This matrix can be associated with any desired objective for the execution of the second and final phase in the next algorithm.

The program for phase one can be found in Appendix 2.

### 3.2.3 Comments

The resultant number of groupings generated in phase one could be more than necessary and present some problems as regards computer time and space for the efficient and economic execution of phase 2. In this regard the algorithm has provision for limiting the search in phase one to a straight line and by starting from two extreme points of the population and at most three it could be possible to generate enough groups for a successful execution of phase 2 with a guaranteed optimal plan.

It is also desirable to set up the data cards in such a way that units are placed next to their nearest neighbours. This saves time and helps the scanning process of the 0-1 exclusion contiguity matrix during the execution of step 5.

As noted above the ' $a_{ij}$ ' = group matrix is an  $S \times N$  matrix where  $S$  corresponds to the number of different possible groupings and  $N$  is the number of units.

Some of the groupings could in fact be subsets of others and it is the function of the next phase to determine the best combination of groupings that would constitute an optimal plan.

The following (figure 1) illustrates the formation of these groups.

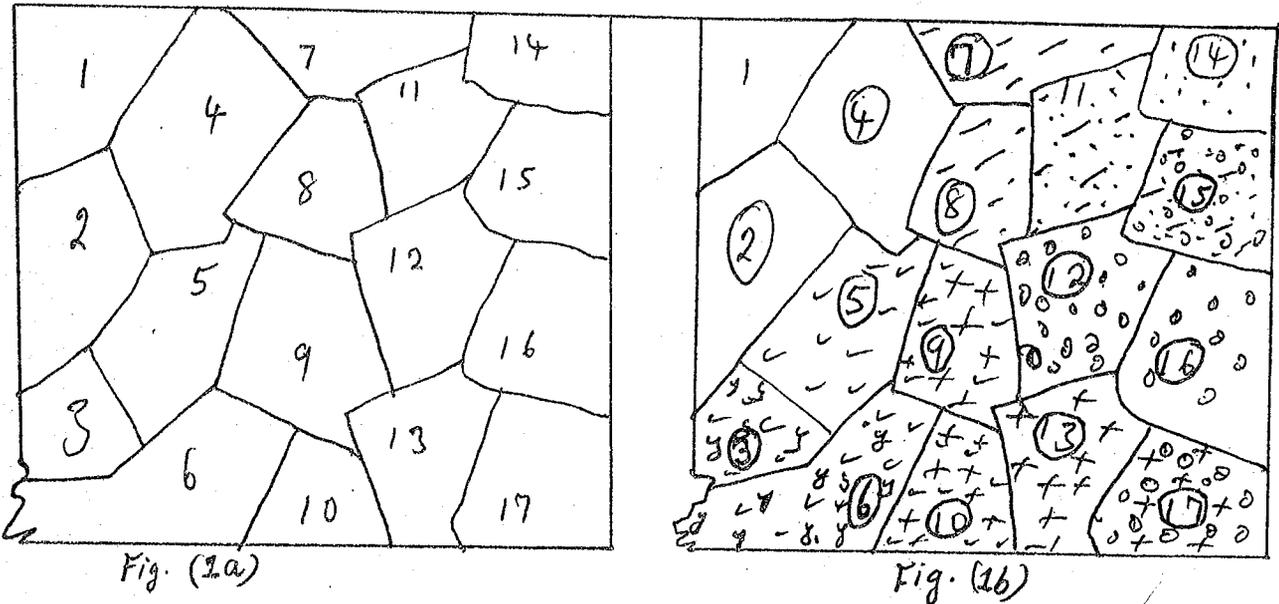


Fig. (1a)

Fig. (1b)

Figure (1a) shows the individual units (population).

Figure (1b) illustrates the groupings formed thus:

If  $P_j$ ,  $j = 1, \dots, T$  is a group then the next would be

$$(a) \quad P_{jT}, j_T = 1, \dots, T + i, (i = T + 1, \dots, n)$$

or

$$(b) \quad P_{jm}, j_m = 1 + j, \dots, (T + i), + (T + i + K), +, \dots, n$$

(a) The first case would occur if  $P_{\min} \leq P_j < P_{\max}$  and  $P_{\min} < P_{jT} \leq P_{\max}$ .

(b) The second case would occur if for every  $j$ ,  $P_{\min} < P_{jT} > P_{\max}$  or  $P_{jT}$  is not contiguous then the first unit is dropped and combination starts from the next unit of the previous group.

Termination occurs if for all the units left  $P'_j < P_{\min}$ .

### 3.3 Phase 2

Phase two determines the optimal plan with the results of phase one rewritten in a 0-1 format as its data and the necessary objective function generated in phase one as its objective. A necessary and sufficient condition for a successful execution of phase two is that all units are allocated. This phase would therefore terminate when all units have been optimally allocated or where such allocation is

not possible due to perhaps the use of a very small  $\alpha$  in phase one. Termination will occur after an exhaustive effort for a possible feasible allocation has failed.

The following considerations are applied for the execution of phase 2.

### 3.3.1 i) Constraints

Phase two is principally concerned with the application of the set covering theory discussed in section 1.9.6 of chapter one.

The following constraints are therefore necessary for the set up of the problem based on the requirements of the partitioning problem.

#### a) Preservation of Political boundaries:

Using the notation given there to express the present problem, the set I is the set of units (constituencies), the set P is the set of possible groups, that is the set of all groups satisfying the criteria which have been described. Each  $P_j$  is then a subset of the set I,  $P_j$  is most easily defined by a matrix  $A_j$  the elements of this could be defined by

$$A_{ij} = P_i, \text{ the population of unit } i, \text{ if } i \text{ is in the set } P_j.$$

$$A_{ij} = 0 \text{ otherwise.}$$

So that the total population of the  $i^{\text{th}}$  group, defined by the set  $P_j$  is

$$\sum_{i \in P_j} A_{ij}$$

However it is easier to consider the equivalent matrix produced by dividing the  $i^{\text{th}}$  row by  $P_i$ , that is

$$a_{ij} = 1 \text{ if } i \text{ is in the set } P_j$$

$$a_{ij} = 0 \text{ otherwise.}$$

The requirement for a cover is the determination of  $X_j$  such that

$$X_j = 1 \text{ if } j \text{ is in the cover}$$

$$X_j = 0, \text{ Otherwise}$$

where we now require

$$\sum_j a_{ij} X_j = 1$$

for all  $i$  (so that every unit  $i$  is allocated to exactly one set  $P_j$ ).

$$i = 1, \dots, n$$

$$j = 1, \dots, S$$

Because of the equality requirement of the constraint and the  $\{\leq\}$  and  $\{\geq\}$  nature of the all integer and implicit enumeration algorithms

respectively, the above was substituted with the following for the

all integer and vice versa for the implicit enumeration.

$$\sum_{j=1}^S a_{ij} X_j = 1 = \begin{cases} \sum_{j=1}^S a_{ij} X_j \leq 1 & (1) \\ \sum_{j=1}^S -a_{ij} X_j \leq -1 & (2) \end{cases} \quad \text{i.e. } \sum a_{ij} X_j \geq 1$$

b) Singularity of representation

Furthermore, single member groups were considered, hence each group must have one and only one representative and there must be only 5 representatives for the area under consideration. Hence the following constraint was necessary to guarantee that

$$\sum_{j=1}^S X_j = K = 5.$$

This was also converted to two inequality constraints thus:

$$\sum_{j=1}^S X_j \leq 5 \quad (3)$$

and

$$\sum_{j=1}^S -X_j \leq -5 \quad (4)$$

With these two most important requirements guaranteed it was certain that depending on the objective, whatever cover that resulted

from the solution of the above would certainly be feasible and optimal.

To show how large this seemingly small problem could be in practice,  $\alpha = 0.15$  yielded a  $60 \times 100$  matrix while  $\alpha = 0.10$  yielded a  $60 \times 74$  matrix corresponding to 60 constraints and 100 variables, and 60 constraints and 74 variables respectively. The number of groupings and hence variables could be twice as much but as mentioned in section 3.2.3 the search could be limited and hence the number of groupings.

The next chapter has an example of a phase 2 set-up for groupings with  $\alpha = 0.15$ .

Having considered the major constraints, the next task is to consider the available objectives and choose that which we intend to use.

ii) Objective - population only.

Since it is desirable to have a plan that ensures equitable apportionment, hence the populations of the group in the optimal plan should be as near the 'electoral quota' as much as practicable.

The following objective should then be adequate.

$$\text{Min } \sum_{j=1}^S C_j X_j \quad (5)$$

$j = 1, \dots, S$  (set of possible groups)

$P_j$  = population of group  $j$

$\bar{P}$  = electorate quota.

where  $C_j = \left| P_{(j)} - \bar{P} \right|$

This acceptability measure which is in fact the deviation of group  $j$  from the electorate quota derived absolutely would certainly guarantee the production of the optimal plan strictly based on population nearness. The calculation of this acceptability measure is a function of phase one. The result obtained with population nearness as the main objective is adequately discussed in the next chapter.

iii) Objective - including political information

The program was designed among other things to determine the

'winning potential' of each of the major political parties.

'Winning potential' in this sense means the probability that a party would desire a particular arrangement as opposed to another because of the likelihood of winning more seats with one arrangement than the other.

Some of the advocates of bi-partisan 'districting' recommend that boundary commissioners be drawn from members of the major parties that have been holding a balance of power in the particular country.

Furthermore they are the ones who would approve or disapprove any proposed plan.

An objective which included political information was applied. The objective was derived as follows: Let  $P_j, (j=1, \dots, n)$  be pop. units.

Let  $\alpha_j, (j=1, \dots, n)$  be the percentage of people who voted for party M in the previous election. Then

$$\left( \frac{\sum_{j=1}^S P_j \alpha_j}{\sum_{j=1}^S P_j} \right)_M \left( \frac{100}{1} \right) \quad \text{would be the percentage of voters for party M}$$

in group j. Let 
$$\mu_{j_m} = \left( \frac{\sum_{j=1}^S P_j \alpha_j}{\sum_{j=1}^S P_j} \right)_M \left( \frac{100}{1} \right)$$

Hence by maximising 
$$\sum_{j=1}^S \mu_{j_m} X_j \quad (13)$$

one is in effect ensuring party M the optimal number of seats. Clearly, a plan resulting from this type of objective would in most cases reflect a vivid example of gerrymandering in practice. ✓

By including this gerrymandering objective it is possible to predict the type of plans each of the parties would desire most.

The other objective could be a combination of both the nearness in population objective and the political bias objective. Hence

$$\text{let } \lambda_j = C_j X_j$$

and 
$$\mu_{j_m} = \left( \frac{\sum_{j=1}^S P_j \alpha_j}{\sum_{j=1}^S P_j} \right)_M \left( \frac{100}{1} \right)$$

$j = 1, \dots, S$  (set of groups)

$$\text{Then } \max \sum_{j=1}^S \mu_{j_m} + \min \sum_{j=1}^S \pi_j \quad (7)$$

$$= \min \left\{ - \sum_{j=1}^S \mu_{j_m} + \sum_{j=1}^S \pi_j \right\} \quad (8)$$

This objective would produce a parameter map, one that considered both a parties winning potentials and the nearness of the populations of these groups to the electorate quota.

With a corresponding winning potential index as described in phase one step 5. The second phase of this algorithm was executed using the above two types of objectives. The results are in the next chapter.

### 3.3.2 Phase two algorithm

At the conclusion of phase one there resulted an  $(N \times S)$  matrix  $a_{ij}$ , where  $a_{ij} = 1$  if unit  $i$  is in group  $j$  and  $a_{ij} = 0$ , otherwise. The problem was therefore constrained as discussed in section 3.3.1 and the appropriate objective function chosen. Both the objective function and the constraint coefficients are functions of phase one.

Consider the following set up:

$$\text{Min } \sum_{j=1}^S C_j X_j \quad (1)$$

$$\text{where } C_j = \left| \frac{P_{(j)}}{\alpha} - \bar{P} \right|$$

$$j = 1, \dots, S=100 \text{ (for } \alpha=0.15)$$

$$P_{(j)} = \text{Pop. of group } j.$$

$$\bar{P} = \text{electorate quota.}$$

Subject to

$$\sum_{j=1}^S X_j \left\{ \leq, \geq \right\} 5 \quad (2)$$

$$\sum_{j=1}^S -X_j \left\{ \leq, \geq \right\} -5 \quad (3)$$

$$\sum_{j=1}^S a_{ij} X_j \left\{ \leq, \geq \right\} 1 \quad (29 \text{ of these}) \quad (4)$$

and

$$\sum_{j=1}^S -a_{ij} X_j \left\{ \leq, \geq \right\} -1 \quad (29 \text{ of these}) \quad (5)$$

$$X_j = 1, 0, \dots, \textcircled{6} \quad j = 1, \dots, S \text{ (number of groups, } \\ 100 \text{ for } \alpha = 0.15, \text{ etc.)}$$

$X_j = 1$  if group  $j$  is accepted  $i = 1, \dots, N$  (number of units involved).

$X_j = 0$  otherwise.

$\{ \leq, \geq \}$  the exact sign used depends on the method employed.

The above was for the population objective function, each objective function that was used called for a slightly different set up with respect to the objective function. Also for each  $\alpha$ ,  $\alpha = 0.15, 0.10, 0.8, 0.5$ , and  $0.2$ , a totally different set up resulted since the number of groupings changed, hence the  $X_j$  representing the variables changed, thus for  $\alpha = 0.15$  there were 100  $X_j$ 's (variables), and 74  $X_j$ 's (variables for  $\alpha = 0.10$  and so on. The number of constraints for this particular set of units remained at 60. Two constraints were to ensure that exactly the desired number of seats were allocated, while the remaining 58 ensured that each unit was allocated to only one group.

The problem was solved via two techniques which took advantage of the set covering set up as discussed in section 1.9.6 of chapter one.

The techniques were the implicit enumeration technique and Gomory's cutting plane method enhanced by the stronger Wilson's cut.

Method One:

(i) Implicit enumeration

As can be seen, the set up of the problem portrays it as an integer linear programming problem covered in section 1.5 of chapter one. It is in fact a bounded integer programming problem of the set partitioning type hence it yields itself to the solution technique known as implicit enumeration.

Sections 1.9.3 to 1.9.5 of chapter one have the theory behind this technique. I shall present the technique as used computationally.

In order to apply this technique to the problem, I adapted a program

originally written by Plane D.E. and McMillan, C, Jr. (1971) and conditioned it to solve problems of this size and nature since it was originally intended for very small problems.

To arrive at feasibility in a good time the following techniques were employed.

- a) All constraints were put in the form  $G_i \geq$  a constant say 0 for this case.
- b) All coefficients in the objective function were restricted to zero or a positive number.

Consider the following sets:

- S = set containing subset of all variables completed by the assignment of 0, and 1. Any variable not assigned a value at S is a free variable. Also at  $S_K$  say,  $X_j = 1$  appears as  $j$  while  $X_j = 0$  appears as  $-j$  hence for  $n = 4$ , and  $S = \{1, -3\}$ , then  $x_1 = 1$ ,  $x_3 = 0$  while  $x_2$  and  $x_4$  are free variables.
- V = set of violated constraints, hence  $V_K$  = set of violated constraints when partial solution  $S_K$  is completed by setting to zero all free variables.
- T = set of free positive variables (have posit. coefficients in one or more constraints). Hence  $T_K$  in  $V_K$ .
- $\bar{X}$  = set of current optimal sol.
- $\bar{Z}$  = value of  $f$  when obj. function is evaluated at  $\bar{X}$ .

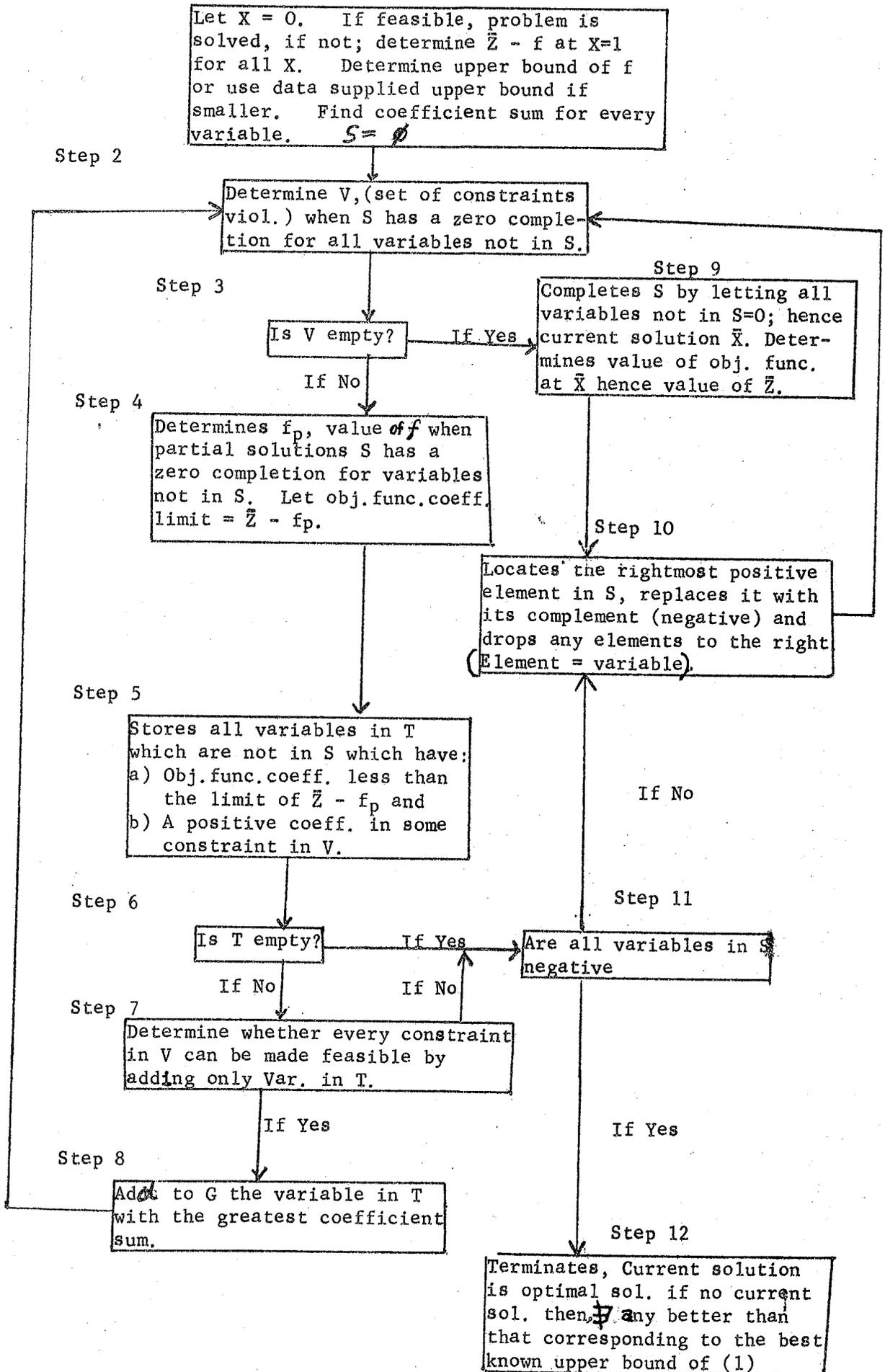
The algorithm specifically compares feasible solutions as they are enumerated in search of the optimal.

With the above sets in mind I shall now present the algorithm diagrammatically in the twelve steps that it goes through. At the end of the steps below, the problem of allocating all the units to their respective groups must have been accomplished.

This method is highly recommended for the partitioning problem. The reasons will be discussed in the next chapter.

Step 1

Start



The above description covers the 12 steps that are involved in the execution of phase 2 via implicit enumeration.

I shall add that at step 3 if  $V = \emptyset$ , then step 9 associated with its objective function value defines a possible cover with all the units allocated. It may not necessarily be the optimal cover.

The program for this technique is in Appendix 3.

ii) Gomory's method:

The problem was also solved via Gomory's method (section 1.9.1) and enhanced by the use of Wilson's cut as discussed in chapter one, section 1.9.2.

The problem was set up as discussed in section 3.3.2.

The  $a_{ij}$  and  $b_i$  are all integers while the  $C_j X_j$  are non-negative integers.  $C_j$  corresponds to the coefficients of the objective function while the  $a_{ij}$  correspond to the constraint coefficients.  $(j = 1, \dots, S)$   
 $(i = 1, \dots, n)$   
 In particular the  $a_{ij}$  are 0's and 1's.

The resulting  $(M \times 1) \times N$  matrix must be lexicographically positive, hence the first non-zero element in each column must be positive.

After the above set-up which is similar to the set up in section 3.3.2 execution was carried out in the following steps.

Step 0.

Starts with an all integer matrix  $A^0$ .

Step 1.

It selects from  $a_{i0} < 0$  ( $i=1, \dots, n+m$ ) the row that has the smallest  $i$ , hence the generating row. But if  $a_{i0} \geq 0$  ( $i=1, \dots, n+m$ ) then the problem is solved.

Step 2.

Select  $\lambda > 0$  according to the technique discussed in section 1.9.2, chapter one about deriving Wilson's cut and add the derived row to the bottom of the tableau.

## Step 3.

Invoke the dual simplex method. This is similar to the simplex technique discussed in chapter one, sections 1.6 and 1.7. There relationship is as discussed in section 1.8 of the same chapter. The only difference is that it first decides what variable is to leave the basis, and then decides on the variable to enter the basis. It drops the pivote row after performing the dual simplex step and returns to step 1.

iii) Both techniques are good but I recommend the implicit enumeration technique because of a few advantages enumerated which makes it very suitable for a problem of this nature.

From the discussion in section 1.7 and section 1.9.5 of chapter one and also section 3.3.2 (i) of this chapter it is noted that when once an optimal solution is found, that is, if it is impossible to improve the objection function value both methods terminate, whereas it is desirable to have more than one optimal solution for a problem of this type. It is possible in fact to have two optimal plans but this next plan cannot be picked up since the programs terminate if the next available solution (plan) is not better than the current, whereas it is our intention to consider all plans of equal optimal value; nevertheless, the existence of a solution of equal importance can be investigated by perturbing the objective function values for the current optimal solution. Hopefully, if another optimal plan exists except the one already available it will be picked up.

I shall discuss briefly some other considerations before giving the results in the next chapter.

### 3.4 Other considerations

Compactness:

The compactness objective was considered but was not specifically

used for this program. Consider the following:

$$\delta_j = |L_j - W_j| \quad (9)$$

Where  $L_j$  = maximum length of group  $j$

and  $W_j$  = maximum of width of group  $j$

also consider  $\beta = (L_j/W_j)$  (10)

where  $L_j$  and  $W_j$  are as defined above.

It is possible that  $\delta_j$  and  $\beta_j$  would provide a possible measure of the compactness of group  $j$ , hence a possible objective that could take care of compactness would be the following.

$$\min \left\{ \sum_{j=1}^S \delta_j X_j + \sum_{j=1}^S C_j X_j \right\} \quad (11)$$

or

$$\min \left\{ \sum_{j=1}^S \beta_j X_j + \sum_{j=1}^S C_j X_j \right\} \quad (12)$$

The above objectives are certain to produce a plan with an assured equitable arrangement. It is indeed very useful for countries that have very wide geographical areas like the U.S.A.

#### ii) Planning for political victory

Those who are working strictly for political victory can use (13) as the objective where  $\max \sum_{j=1}^S \mu_{j_m} X_j =$  (13)

or for a clearer assurance of victory the phase one algorithm should have the following:

let  $d'_i$  = population of voters of unit  $i$  who are in a desired party.

Then let  $W_j = 1$  if  $\sum_{i \in j} d'_i > P_j/2$  where  $P_j$  is the pop. of group  $j$  and

$W_j = 0$  otherwise.

In phase one therefore, each time a group is generated, a calculation as to the controlling power of a party is made via the following constraint,

$$\sum_{j=1}^S W_j X_j \geq Z, \quad 0 \leq Z \leq M.$$

This will have an effect similar to the index calculated in this program

for phase one but would differ in that it is not a constraint to guarantee the generation of any particular set of group complexion.

iii) Alternate phase one technique:

The efficient execution of the algorithm depends on the generation of enough possible groupings in phase one that could result in an optimal plan for phase 2.

An ~~efficient~~ technique for generating all possible groupings from a given set of units  $P_i, i=1, \dots, n$  in phase 1 would be as follows:

Let  $P_t \subseteq I = P_i; (t = 1, \dots, M) \subseteq (i = 1, \dots, n)$  such that

$\exists P_{t_K} \subseteq P_t (t = 1, \dots, M)$

and  $\forall P_{t_i} \exists$  a path between  $P_{t_i}$  and  $P_{t_K}$  which implies that  $P_{t_K}$  is connected to every  $P_{t_i} \in P_t$ .

With  $P_{t_K}$  as centre generate all possible combinations of  $P_{t_K}$  and other elements of  $P_t$  which satisfy the population criteria. In practice every element in  $I$  will in turn be treated as a  $P_{t_K}$  i.e. as a centre.

All the possible combinations generated would in effect form groups which would be within a defined range of population, contiguous and above all as compact as practicable. Phase two would then make the most equitable allocation with respect to the above criteria. The resulting optimal plan would in effect be the best possible.

The above arrangement is highly recommended for apportioning the usual small size constituencies of the House of Commons and the Councils.

The units in this case should be the census enumeration districts. A better result will be guaranteed if a grid is placed over a map and the grid cells used as the population units. The size of the units for the European Assembly problem discouraged the use of the above technique, nevertheless it was tried out.

The above could be used for any size of state. There will nevertheless be a lot of manual work supplying the original input data

otherwise it is as straightforward as the algorithm just presented.

A slight adjustment of the phase one algorithm in Appendix 2 could also be used for this alternate technique.

I shall now present the solutions to the earlier problems in the next chapter.

## CHAPTER FOUR

RESULTS

The results of the work discussed in chapter 3 will now be given and discussed.

In section 4.1 the performance of the phase one algorithm described in sections 3.2.2 and 3.3.2 is analysed; in particular the variation of the number of acceptable groups with  $\alpha$  is demonstrated.

In section 4.2 is described the results of the two methods of implementing phase two. In section 4.3 the optimum grouping for the population objective is given. In section 4.4 is shown the effect of using a more general objective including political considerations.

4.1 Phase one results

$\alpha$ = allowable percentage deviation	$P_j = a_{ij}$ groups formed. (possible)	Time in seconds
15%	100 distinct possible groups	1.715 seconds
10%	74 distinct possible groups	1.562 seconds
8%	60 distinct possible groups	1.6 seconds
5%	41 distinct possible groups	1.459 seconds
2%	26 distinct possible groups	1.37 seconds

The result of phase one was  $S$  (groups) column vectors satisfying a set of criteria.  $S = a_{ij}$ , unit  $i$  is in group  $j$  (or column vector  $j$ ).

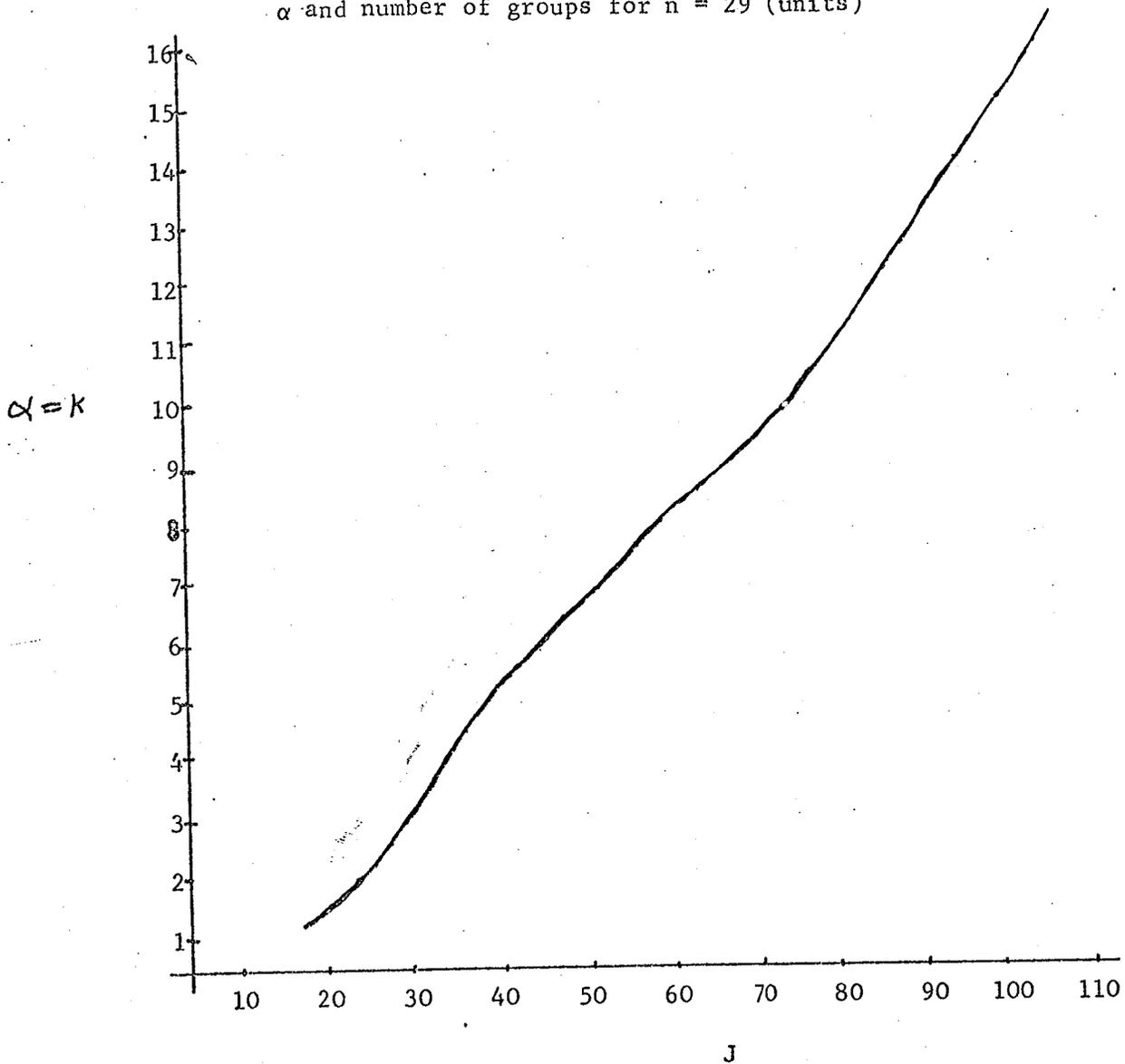
The above is a brief analysis of the performance of phase one algorithm.

It is clear therefore that as  $\alpha$  increases the number of possible groups formed increase because of the wider range of acceptable population deviation allowed and the time also increases. The result of the above would be that for  $\alpha$  large a greater chance for gerrymandering exists than for  $\alpha$  small.

Also for  $\alpha = K \in K^*$ ,  $\alpha = K$  would contain all the groupings that

are in  $\alpha = K^*$ , hence a larger  $\alpha$  gives a wider choice of selection in phase two. For small  $\alpha$  it may not be possible to obtain a solution to phase two at all, see section 4.1.1. It is therefore recommended to use a large  $\alpha$  and then use phase two to select the best plan from it.

$\alpha$  and number of groups for  $n = 29$  (units)



where  $P_j$ ,  $j = 1, 2, \dots, J$  is an acceptable group satisfying a given set of criteria.

Figure 1.

4.1.1

Population objective	$\alpha = K\%$	No. of groups $P_j$	Time for optimal cover via implicit enumeration
	15%	100	247.325 seconds
	10%	74	61.721 seconds
	8%	60	50.53 seconds
	5%	41	30.721 seconds
	2%	26	No cover

The time varies for different objectives, hence different objective function values will involve slightly different paths. It was observed that the optimal plan for the population objective was the same for all the  $\alpha$ s that produced a cover. It was different for the political objective which involved gerrymandering, hence more scope for gerrymandering with a large  $\alpha$  than a small  $\alpha$ .

#### 4.2 Phase Two: Performance of the two techniques.

(i) The results obtained from the 2 methods of implementing phase two show that as mentioned in chapter 3 the implicit enumeration technique is preferable for the following reasons.

- 1) Addition is the only arithmetic operation, and therefore it would be possible to handle the allocation of a very large area with very many units.
- 2) Assuming the programme terminates prematurely due to computer time or otherwise, perhaps one of the partial solutions could be adequate and satisfactory since as it progresses it lists all the partial solutions and for the adaptation made only possible solutions are listed.
- 3) The possibility of monitoring the implicit enumeration calculations exist and this could help one to carry out informed stopping rules and opportunistic implementation should the number of variables and constraints be very large.
- 4) Groups of solutions are considered at any one time and enumeration is done implicitly instead of explicitly in which case the  $2^n$  solutions are not enumerated and a lot of time is thus saved.
- 5) Because of the possibility of having more than one possible solution at any one run it has an added advantage over Gomory's method which has only one solution, the optimal solution. It

is therefore very much suited to this type of problem.

- 6) Where termination occurs without a cover hence no possible solution, implicit enumeration technique can provide a possible direction towards a manageable plan by reference to the different partial solutions enumerated during the search for a possible solution whereas Gomory's technique will provide none.

ii) Gomory's method enhanced by the stronger Wilson's cut generally carried out the allocation in a much shorter time than the implicit enumeration technique. The result was usually restricted to the optimal plan and was therefore a single solution.

Although the time was generally much shorter by using this method than the former yet the addition of one or more constraints in search of some other solution could increase the time greatly and in most cases execution could terminate without a solution.

It was not possible to monitor the steps during execution or carry out informed stopping rules and opportunistic implementation.

It seems therefore that despite the fastness of the above technique yet the implicit enumeration technique is preferable for this type of problem.

iii) The result is a vector  $X$ , ( $x_j = 1$ , if group  $j$  is selected to be in the plan and  $x_j = 0$  otherwise). The implicit enumeration technique would usually give the solution as a set of vectors  $X$ ,  $X_j = 1$  if group  $j$  is in the plan and  $x_j = 0$ , otherwise; where the first vector refers to the first possible plan, then the next, until the optimal plan is reached. Each plan has the associated objective function values which indicate the superiority of one plan over the other.

An example of the solution after an implicit enumeration approach to the problem with population as the only objective is given.











STEP  
NUMB

PARTIAL SOLUTION

535	-39	-51	2	-42	-55	-95	-87	-70	-92	6	-41	-66	-10	-48	-53	-63	-90	-76	-24	27
	-23	-36	-73	-82	-14	-33	-44	-28	-79	-30	-8	-18	-57	-69	-68	-46	-95	-16	-45	-84
	-35	-61	-97	-17	-58	-31	-47	-64	-65	-38	-72	-25	-96	-23	-61	-22	-62	-68	-9	-54
	-69	-52	-32	-49	-78	-19	-59	1	-12	-100	-67	-93	-37	-34	-43	-3	-86	-13	-59	-75
	-94	-88	-71	-91	-11	-40	5	-77	-74	0	0	0	0	0	0	0	0	0	0	0
39319	-39	-51	2	42	-55	-95	-87	-70	-92	6	-41	-66	-10	-48	-53	-63	-90	-76	-24	-27
	-23	-36	-73	-82	-14	-33	-44	-28	-79	-30	-8	-18	-57	-69	-68	-46	-95	-16	-45	-84
	-35	-61	-97	-17	-58	-31	-47	-64	-65	-38	-72	-25	-96	-23	-61	-22	-62	-68	-9	-54
	-69	-52	-32	-49	-78	-19	-59	1	-12	-100	-67	-93	-37	-34	-43	-3	-86	-13	-59	-75
	-94	-88	-71	-91	-11	-40	5	-77	-74	-81	-26	-29	-59	-7	0	0	0	0	0	0
67379	-39	-51	-2	42	-55	-95	-87	-70	-92	6	41	-66	-10	-48	-53	-63	-90	-76	-24	-27
	-23	-36	-73	-82	-14	-33	-44	-28	-79	-30	-8	-18	-57	-69	-68	-46	-95	-16	-45	-84
	-35	-61	-97	-17	-58	-31	-47	-64	-65	-38	-72	-25	-96	-23	-61	-22	-62	-68	-9	-54
	-69	-52	-32	-49	-78	-19	-59	1	-12	-100	-67	-93	-37	-34	-43	-3	-86	-13	-59	-75
	-94	-88	-71	-91	-11	-40	5	-77	-74	-81	-26	-29	-59	-7	-21	-80	-4	-15	0	0

POSSIBLE

PLAN, STEP	535	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0

POSSIBLE

PLAN, STEP	39319	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0

POSSIBLE

PLAN, STEP	67379	0	0	0	0	0	1	0	0	0	0	0	0	0	0	1	0	0	0	0
	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0

BEST PLAN FOUND

0	0	0	0	0	0	0	1	0	0	0	0	0	0	0	0	1	0	0	0	0
0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0

OPTIMAL VALUE OF OBJECTIVE FUNCTION = 51.0000

EXECUTION TERMINATED

07:39:24 T=247.325 RC=0 \$28.31

SSIG

#### 4.3 Results with population objective only

The optimum plan for the population objective is shown on Plan A, for the above result. (For Plan A see pp. 83.)

It is interesting to note that the maximum percentage population deviation from the electorate quota is 3.44% while the minimum is 0.34% and the average percentage deviation is 2.03%.

Contrasting the above with Plan A1 which was the initial plan provided via the enumeration technique with a maximum deviation of 13.04% and a minimum of 0.05% and an average of 5.38%. This improved to the plan shown on Plan A2, with a maximum deviation of 10.75%, and a minimum of 0.34% and an average of 4.29%. And finally the above optimal plan with a maximum deviation of 3.44%, minimum deviation of 0.34% and an average deviation of 3.44% as mentioned above. (For Plans A1 and A2 see pages 85 and 87 respectively.)

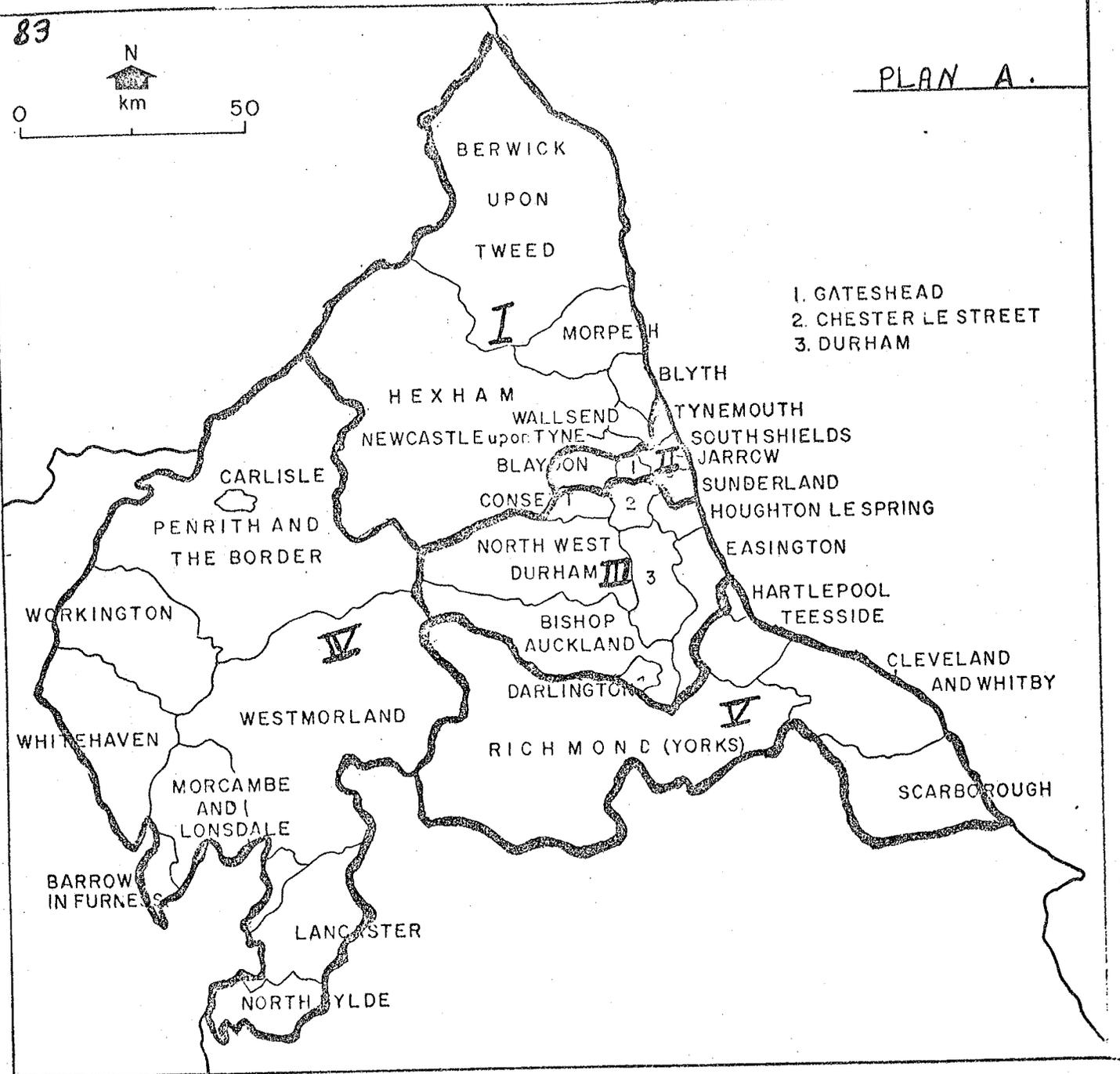
It was observed that for a given objective there could exist more than one optimal plan with exactly the same objective function value yet the two techniques whose performance were discussed in the last section were unable to pick up alternative and yet equally good plans from a set of possible groupings. Usually termination occurred whenever an optimal plan was found and if there did not exist any other plan that could improve upon the objective function value of the current optimal plan. As mentioned briefly in chapter 3, section 3.3.2 (iii); the theory of implicit enumeration and the set covering theory of chapter one and the discussion on the methods of solving integer linear programming problems of the same chapter, section 1.9 gave rise to that problem. This could be overcome by perturbing the objective function values of the current optimal plan to check for the existence of another plan with exactly the same objective function values.

Also since I used  $\alpha = 15\%$ ,  $10\%$ ,  $8\%$ ,  $5\%$  and  $2\%$  respectively one would have been tempted to conclude that  $\alpha = 5\%$  is the minimum that can produce the optimal cover yet the result shows that  $\alpha = 4\%$  can produce a cover; in particular  $\alpha = 3.44\%$  can produce a cover. Hence minimum  $\alpha$  to produce an optimal cover is  $\alpha = 3.44\%$ .



0 km 50

PLAN A.



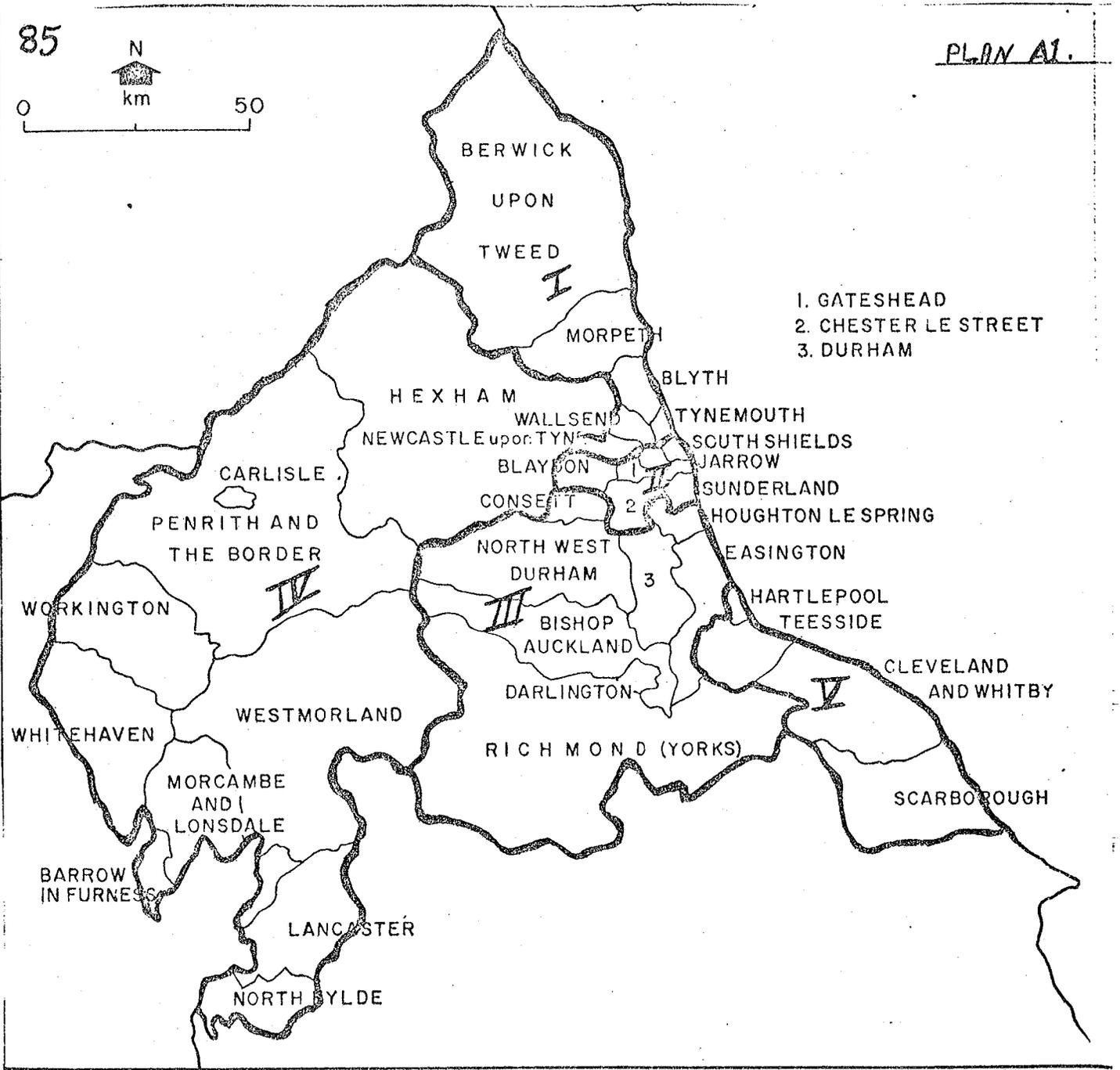
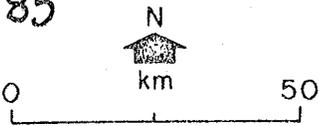
- 1. GATESHEAD
- 2. CHESTER LE STREET
- 3. DURHAM

Final Plan - Population Objective Only.       $\alpha = 15\%$

PLAN A.

Group = $P_j$	Population of Group - $P_j$	Percentage deviation of Group - $P_j$ from electorate quota - $\bar{P}$
I	517,633	1.64%
II	508,140	3.44%
III	543,186	3.21%
IV	528,065	0.34%
V	534,344	1.53%

Average percentage deviation from the electorate quota for  
all groups = 2.03%.



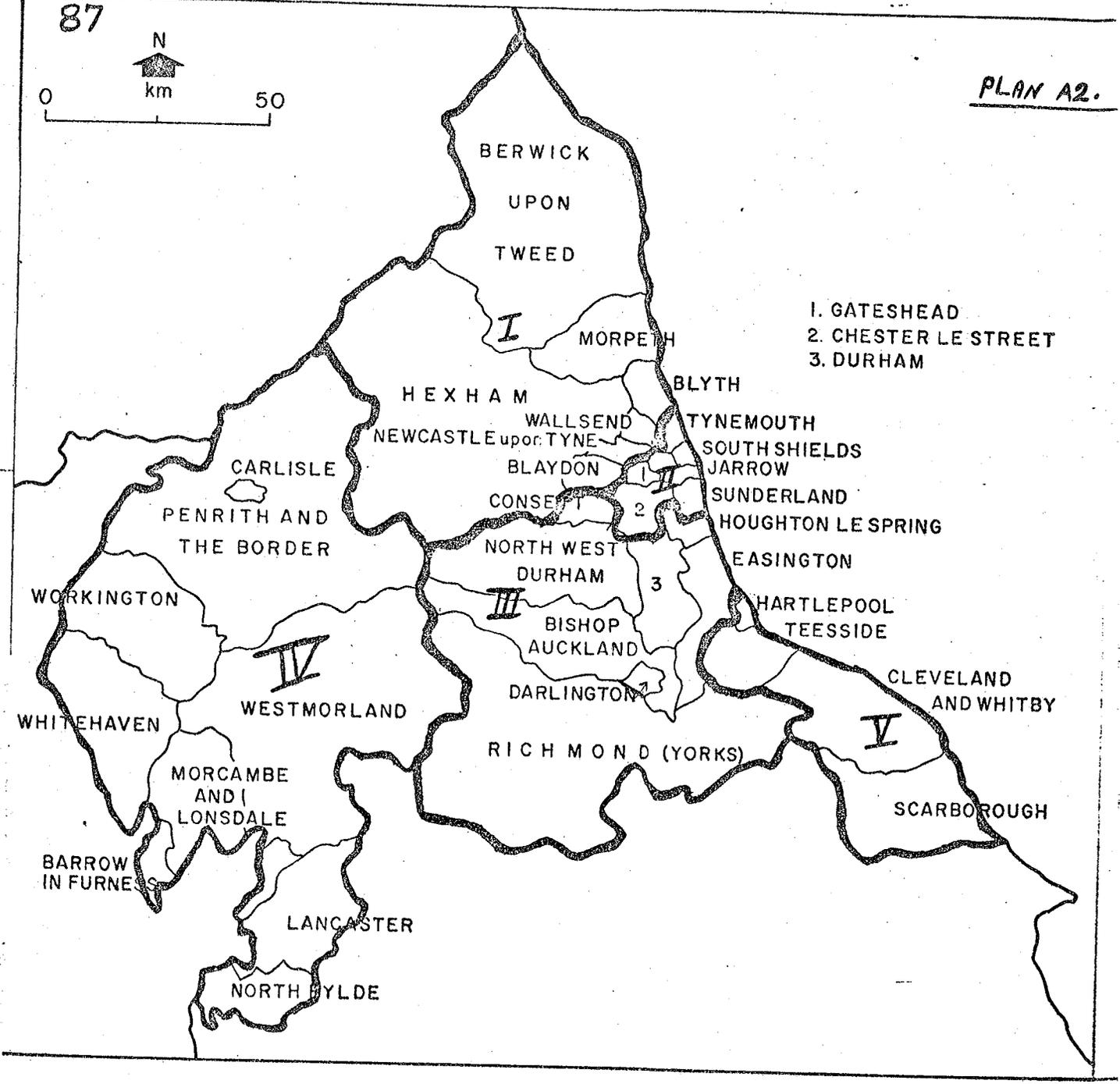
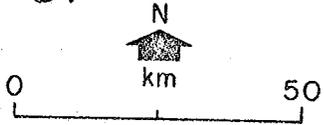
- 1. GATESHEAD
- 2. CHESTER LE STREET
- 3. DURHAM

1st Plan - Population Objective Only.  $\alpha = 15\%$

PLAN A1.

Group $P_j$	Population of Group - $P_j$	Percentage deviation of Group $P_j$ from the electorate quota
I	526,588	0.05%
II	511,927	2.72%
III	528,267	0.37%
IV	594,911	13.04%
V	469,675	10.75%

Average Percentage deviation from the electorate quota for all groups = 5.38%



- 1. GATESHEAD
- 2. CHESTER LE STREET
- 3. DURHAM

2nd Plan - Population Objective Only.  $\alpha = 15\%$

PLAN A2.

Group $P_j$	Population of Group - $P_j$	Percentage deviation of Group $P_j$ from the electorate quota - $\bar{P}$
I	575,949	9.43%
II	529,412	0.59%
III	528,267	0.37%
IV	528,065	0.34%
V	469,675	10.75%

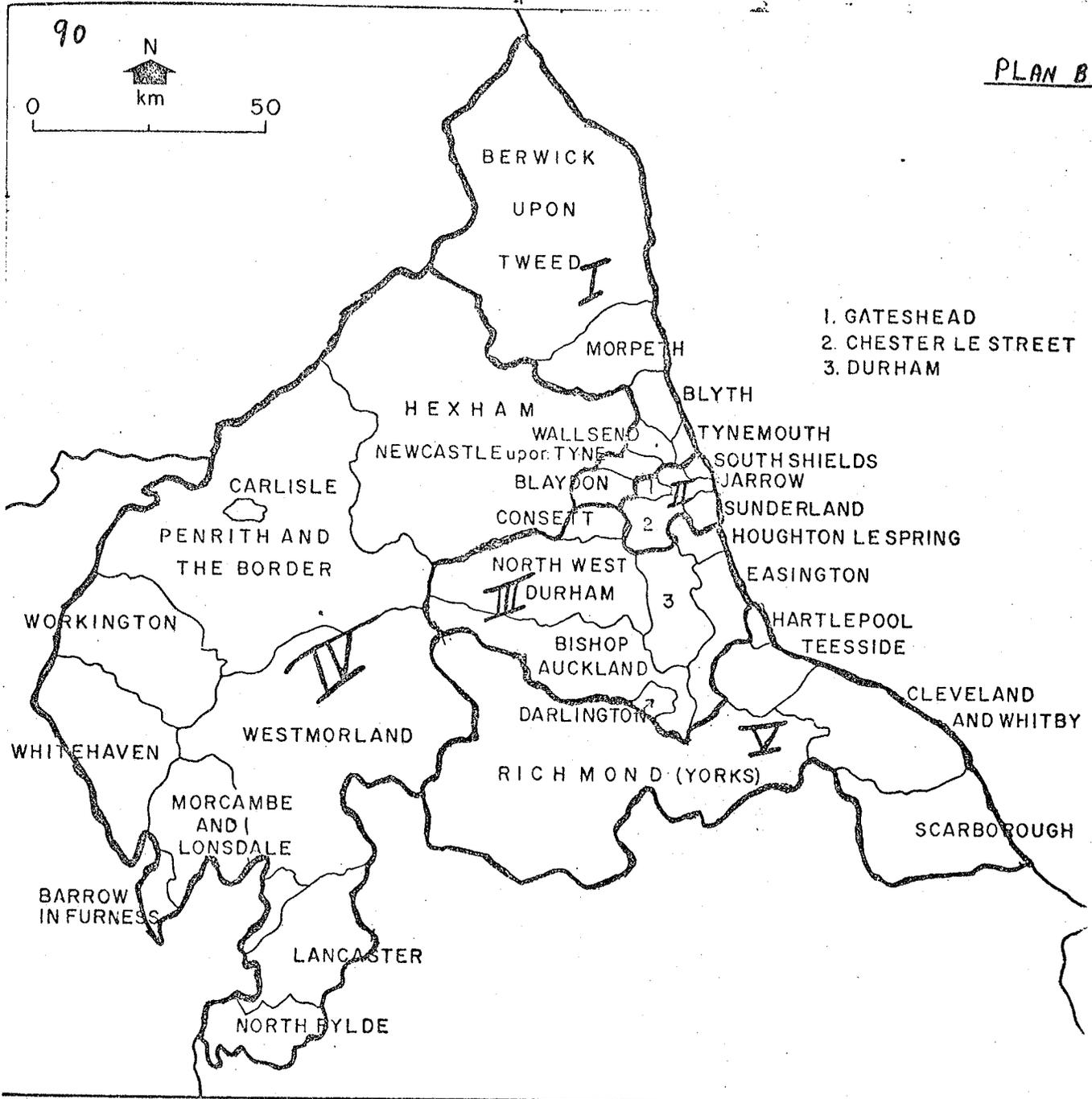
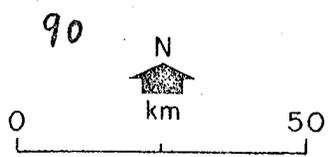
Average Percentage deviation from the electorate quota for all the groups = 4.29%.

#### 4.4 Political objective only

The affect of using a political objective was observed for  $\alpha = 15\%$ . The following plans, Plan C (see pp. 95), and Plan B (see pp. 90) summarises the effects when apportioning on strictly political considerations.

Plan B (see pp. 90) shows the effect of allocating units for the benefit of the labour party, hence guaranteeing labour a maximum of 46% overall votes. This would guarantee labour two groups with over 50%, another two with over 40%. This grouping is possible at the detriment of the population objective which will cause overall 10.28% population deviation with a maximum deviation of 13.80% and a minimum of 1.53% deviation.

Letting  $\mu$  = population objective and  $\alpha$  = political objective. For  $\mu = 0$  the above holds and for  $\alpha = 0$  the condition in the previous plan, Plan A (see pp. 83) holds.



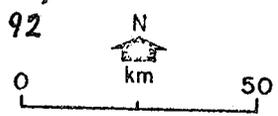
Final Plan - Labour Party Consideration.  $\alpha = 15\%$

PLAN B.

Group $P_j$	Population of Group - $P_j$	Expected Percentage of voters for Labour.	Percentage deviation of Group $P_j$ from the electorate quota - $\bar{P}$ .
I	584,904	45%	11.14%
II	453,611	58%	13.80%
III	463,588	51%	11.90%
IV	594,911	33%	13.04%
V	534,344	43%	1.53%

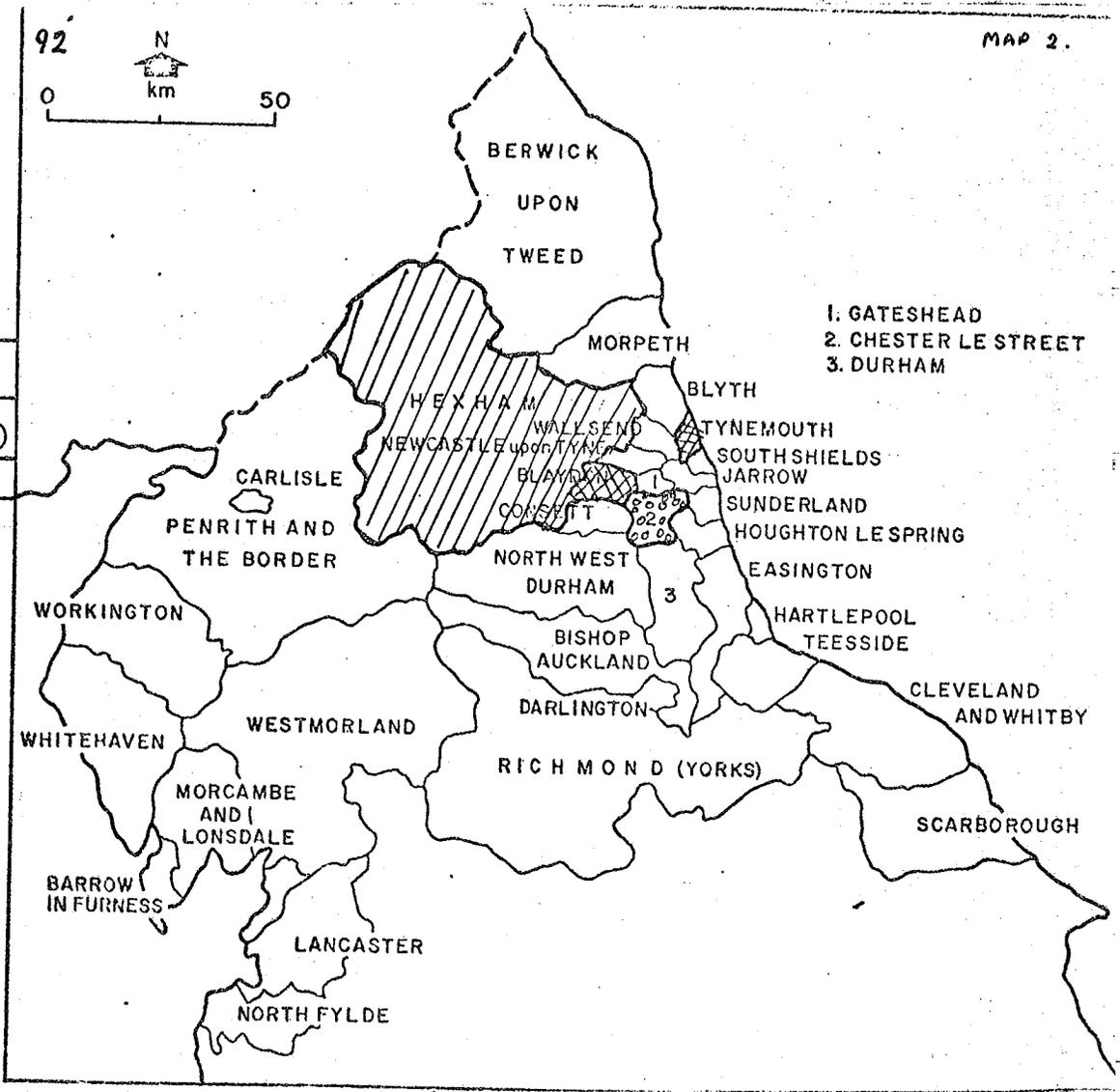
Average Percentage of Votes expected from all the groups = 46%.

Average Percentage population deviation from the electorate quota for all the groups = 10.28%.



MAP 2.

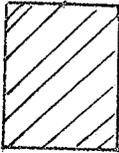
SHIFTS DUE TO  
LABOUR PARTY  
CONSIDERATION. (OBT)  
(See pp. 93)



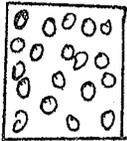
The following units shifted from their allocation in Plan A (see pp. 83) to the allocation in Plan B (see pp. 90) due to change in the objective from strictly population consideration to labour party consideration. See map 2. pp. 92.



Tynemouth and Blaydon shifted from II to I.



Hexam shifted from I to IV.



Chester-le-Street shifted from III to II.

ii) Plan C (see pp. 95), shows the effect of using a conservative party oriented objective and the consequent plan therefore. The results show that with such a plan the conservative party would have two groupings<sup>with</sup> about 40% - 49% in this labour dominated area and two groupings with about 36% - 38%. The plan would guarantee the conservative party an overall 38.6% votes to the detriment of the population objective which will have an overall 8.58% shift with a maximum of 12.76% and a minimum of 0.34% deviation. The effect of this objective is contrasted with the population objective in Plan A (see pp. 83).

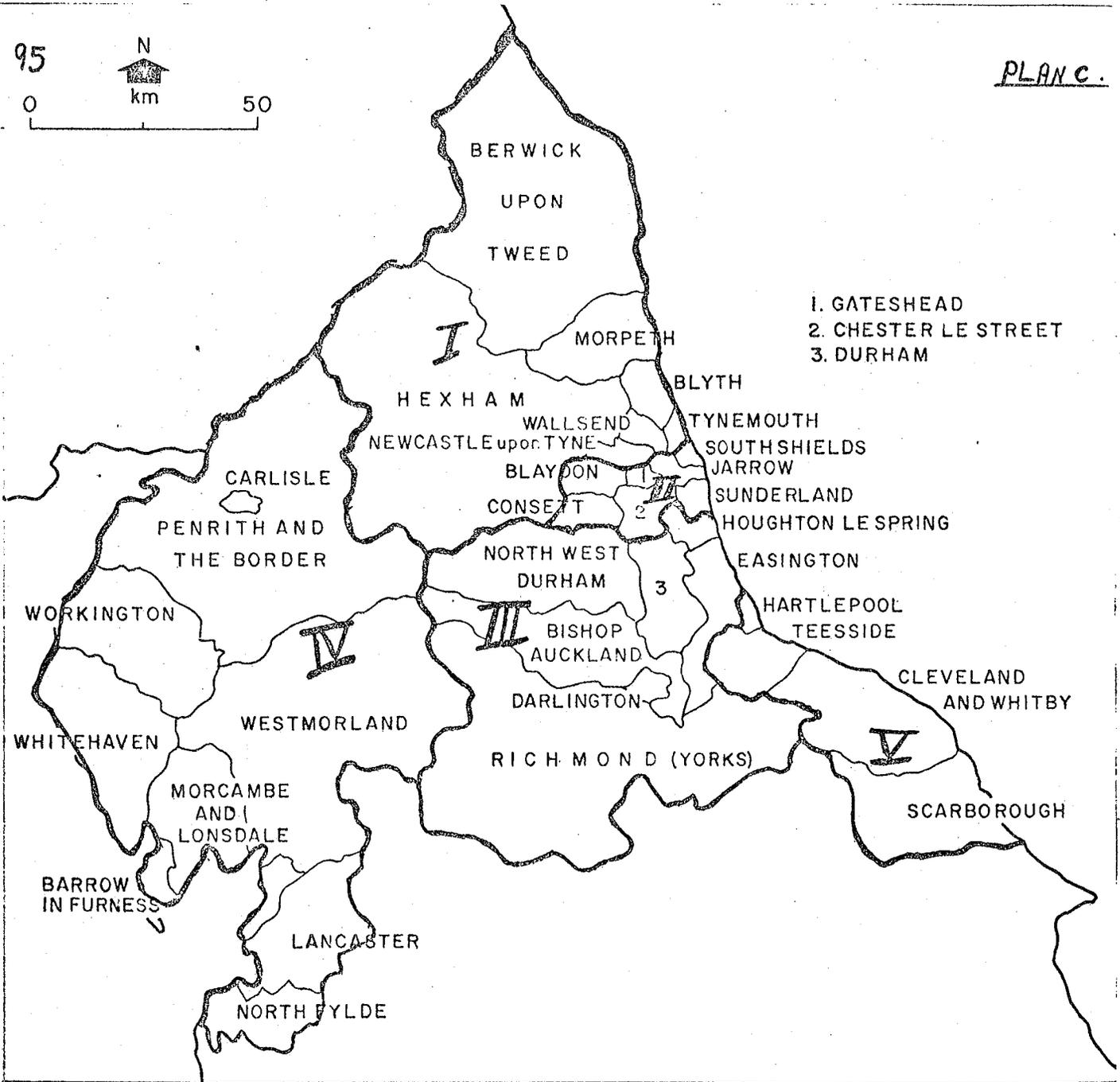
iii) The above discussions are not the ultimate in the procedure but it is desirable to see the plan from the point of view of the major political organisations; nevertheless the population objective would normally provide the most equitable apportionment.

95



0 km 50

PLAN C.



Final Plan - Conservative Party Consideration.  $\alpha = 15\%$

PLAN C.

Group $P_j$	Population of Group - $P_j$	Expected Percentage of voters for Conservatives.	Percentage deviation of Group $P_j$ from the electorate quota - $\bar{P}$ .
I	593,434	36%	12.76%
II	570,247	30%	8.35%
III	469,947	38%	10.70%
IV	528,065	49%	0.34%
V	469,675	40%	10.75%

Average Percentage of votes expected from all the Groups = 38.6%.

Average Percentage population deviation from the electorate quota for all the Groups = 8.58%.

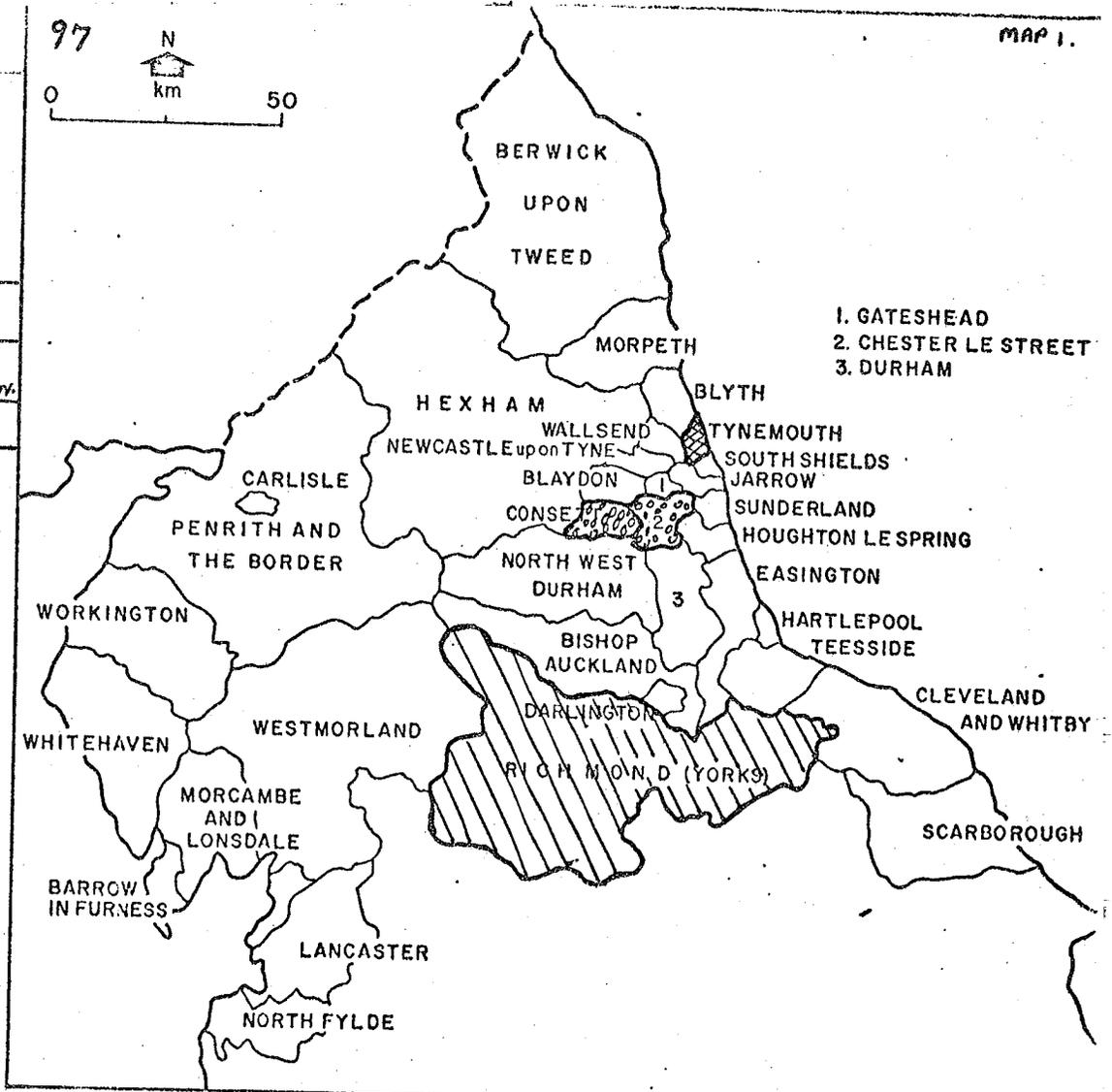
97



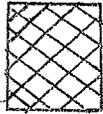
0 km 50

MAP 1.

SHIFTS DUE TO  
CONSERVATIVE PARTY  
(OBJECTIVE) CONSIDERATION  
(See pp. 98)



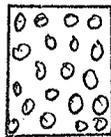
The following units shifted from their allocation *in* Plan A (see pp. 83) to the allocation in Plan C (see pp. 95) due to change in the objective from strictly population consideration to Conservative party consideration. See MAP 1. pp. 97



Tynemouth shifted from II to I.



Richmond (Yorks.) shifted from V to III.



Consett and Chester-le-Street shifted from III to II.

#### 4.5 Conclusions

Non-partisan political constituency apportionment has been a major problem whose solution is necessary for the legitimacy of a democratic system of government.

A survey of the previous approaches to this problem clearly shows that a lot has been done and a lot still needs to be done in order to solve the problem totally. A few of the earlier techniques have the disadvantage of being inexact. A few of them also fail to optimise any objective function and hence do not guarantee the production of an optimal plan. The problem of getting rid of non-contiguous plans seem to be general and hence a few of the earlier works include human scanning for the elimination of non-contiguous groups. They nevertheless have an advantage of running fast in the computer.

The technique that I have presented in this work is a practicable method. It involves little time and effort and after the initial input, it does not involve human scanning to determine an optimal plan or a non-contiguous plan. It can be applied to a state of any size when once the necessary data for phase one has been supplied no more human intervention is necessary. The data for phase two is a function of phase one and the production of the optimal plan is a function of phase two.

I shall like to suggest that using population as a criteria for acceptability, the lower limit of percentage population deviation to be used should be 5% while 15% should be the upper limit. The groups generated in phase one using such  $\alpha$ 's would certainly provide a satisfactory plan for most areas.

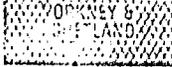
The algorithm would provide a much more interesting result if smaller population units are used for the allocation of say the Council wards or House of Commons constituencies.

The algorithm could still be improved with regards to the automatic

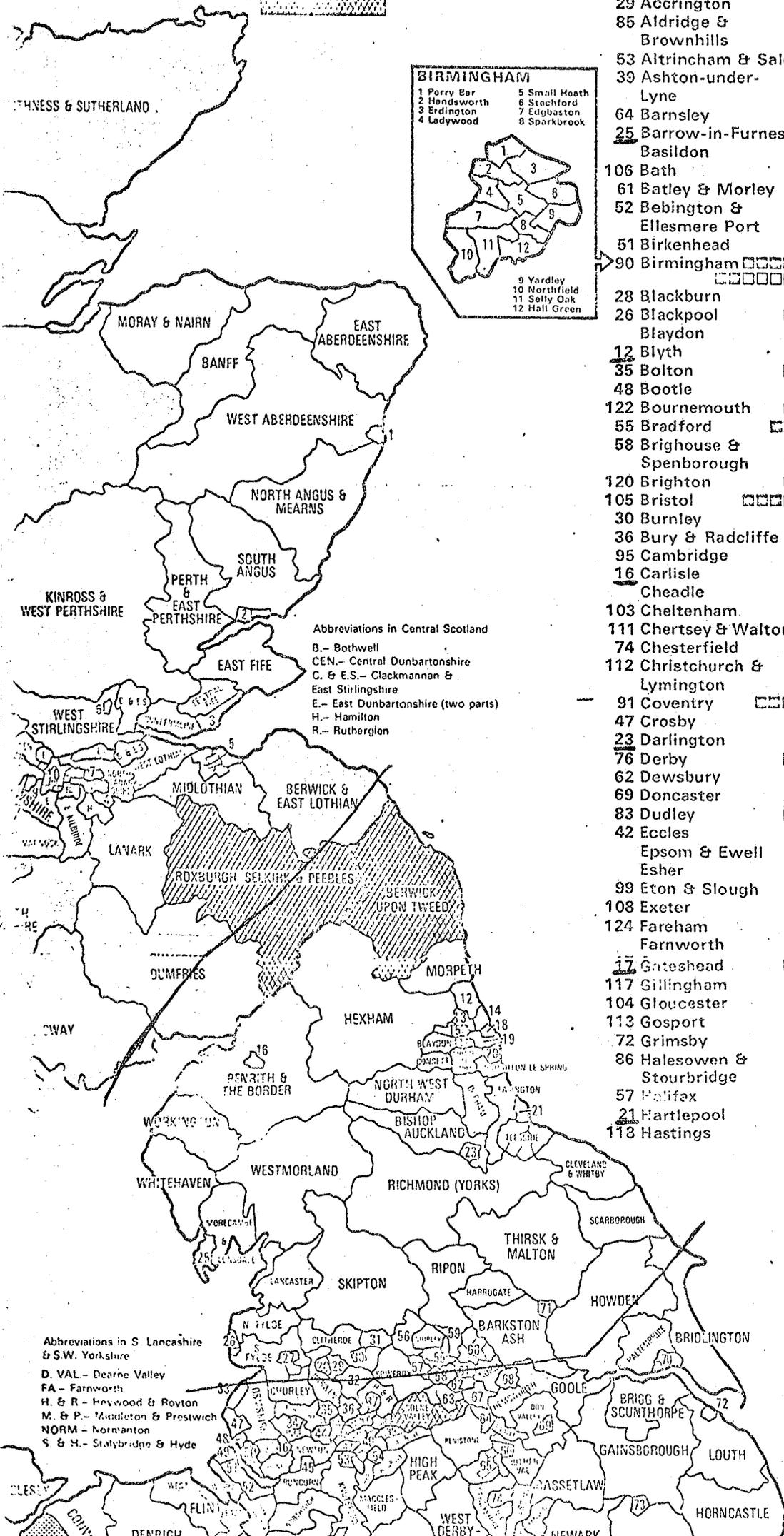
merging of phase one with phase two; when that is accomplished I claim that the electoral boundary partitioning problem can be satisfactorily and objectively solved by this method.

APPENDIX 1.  
Map.





its position on the map



- |                               |                              |
|-------------------------------|------------------------------|
| 29 Accrington                 | 114 Havant & Waterloo        |
| 85 Aldridge & Brownhills      | Hazel Grove                  |
| 53 Altrincham & Sale          | 119 Hove                     |
| 39 Ashton-under-Lyne          | 63 Huddersfield              |
| 64 Barnsley                   | Ince                         |
| 25 Barrow-in-Furness          | 96 Ipswich                   |
| Basildon                      | 19 Jarrow                    |
| 106 Bath                      | 56 Keighley                  |
| 61 Batley & Morley            | 70 Kingston-upon-Hull        |
| 52 Bebington & Ellesmere Port | 60 Leeds                     |
| 51 Birkenhead                 | 92 Leicester                 |
| 90 Birmingham                 | 44 Leigh                     |
| 28 Blackburn                  | 73 Lincoln                   |
| 26 Blackpool                  | 50 Liverpool                 |
| Blaydon                       | 97 Luton                     |
| 12 Blyth                      | 40 Manchester                |
| 35 Bolton                     | Middleton & Prestwich        |
| 48 Bootle                     | 31 Nelson & Colne            |
| 122 Bournemouth               | 78 Newcastle-under-Lyme      |
| 55 Bradford                   | 15 Newcastle-upon-Tyne       |
| 58 Brighouse & Spenborough    | 93 Northampton               |
| 120 Brighton                  | 94 Norwich                   |
| 105 Bristol                   | 75 Nottingham                |
| 30 Burnley                    | Nuneaton                     |
| 36 Bury & Radcliffe           | 38 Oldham                    |
| 95 Cambridge                  | 100 Oxford                   |
| 16 Carlisle                   | 103 Cheltenham               |
| Cheadle                       | 111 Chertsey & Walton        |
| 74 Chesterfield               | 112 Christchurch & Lymington |
| 91 Coventry                   | 97 Crosby                    |
| 47 Crosby                     | 23 Darlington                |
| 23 Darlington                 | 76 Derby                     |
| 76 Derby                      | 62 Dewsbury                  |
| 62 Dewsbury                   | 69 Doncaster                 |
| 69 Doncaster                  | 83 Dudley                    |
| 83 Dudley                     | 42 Eccles                    |
| 42 Eccles                     | Epsom & Ewell                |
| Epsom & Ewell                 | Esher                        |
| Esher                         | 99 Eton & Slough             |
| 99 Eton & Slough              | 108 Exeter                   |
| 108 Exeter                    | 124 Fareham                  |
| 124 Fareham                   | Farnworth                    |
| Farnworth                     | 17 Gateshead                 |
| 17 Gateshead                  | 117 Gillingham               |
| 117 Gillingham                | 104 Gloucester               |
| 104 Gloucester                | 113 Gosport                  |
| 113 Gosport                   | 72 Grimsby                   |
| 72 Grimsby                    | 86 Halesowen & Stourbridge   |
| 86 Halesowen & Stourbridge    | 57 Halifax                   |
| 57 Halifax                    | 21 Hartlepool                |
| 21 Hartlepool                 | 118 Hastings                 |
| 118 Hastings                  |                              |

APPENDIX 2.

Phase one Computer Program.

\$SIGNON MAL2 T=5 P=8  
CHARGING RATE = UNIVERSITY, BATCH  
\*\*LAST SIGNON WAS: 14:52:10 TUE 13-MAY-80  
USER "MAL2" SIGNED ON AT 12:44:58 ON FRI 16-MAY-80  
MAIL: 1 MESSAGE, TOTAL LINES 9

\$LIST ELL1

```

1      DIMENSION IX(29),IY(29),IB(29,29),IT(29),IM(29),IN(29),
2      1 IC(60),ILI(60),ILA(60),INNAME(29),INAME(29)
3      REAL*8 INNAME,INAME
4      C      STEP 1. READ IN ALL VALUES: UNITS POP-
5      C      LATION, 0-1 MATRIX, PERCENTAGE OF VOTERS IN
6      C      EACH UNIT AS AT THE LAST ELECTION.
7      6 READ(5,7,END=100)N,IP
8      7 FORMAT(2I4)
9      READ(5,1)(IX(I),I=1,N)
10     1 FORMAT(10I7)
11     DO 20 I=1,N
12     20 READ(8,3)(IB(I,J),J=1,N)
13     30 FORMAT(20I4)
14     DO 50 I=1,N
15     50 READ(9,4)IT(I),IM(I),IN(I)
16     40 FORMAT(3I4)
17     READ(10,65)(INAME(I),I=1,N)
18     65 FORMAT(10A7)
19     C      STEP 1 BEGINS THE TOTAL IS CALCULATED.
20     ITOT=0
21     DO 12 I=1,N
22     ITOT=ITOT+IX(I)
23     C      STEP 2 THE ELECTORATE QUOTA IS CALCULATED.
24     12 CONTINUE
25     MEAN=ITOT/5
26     IPAH=(0.15*MEAN)
27     C      STEP 3 THE MAXIMUM AND MINIMUM ALLOWABLE POPULATION
28     C      DEVIATION FOR THE AREA IS CALCULATED FROM THE
29     C      PERCENTAGE DECLARED.
30     MAX=IPAH+MEAN
31     MIN=MEAN-IPAH
32     IK=100*IP
33     ICON=0
34     ILAD=0
35     ILIB=0
36     ISUM=0
37     ICONS=0
38     ILIBP=0
39     ILABP=0
40     ID=0
41     LK=15
42     WRITE(6,15)
43     WRITE(6,14)ITOT,MEAN,MAX,MIN,IK
44     WRITE(6,77)
45     WRITE(6,70)IX
46     WRITE(6,38)
47     DO 160 I=1,N
48     160 WRITE(6,150)(IB(I,J),J=1,N)
49     WRITE(6,90)
50     WRITE(6,990)
51     DO 165 I=1,N
52     165 WRITE(6,155)IT(I),IM(I),IN(I)
53     WRITE(6,109)
54     WRITE(6,130)INAME
55     WRITE(6,890)
56     WRITE(6,260)
57     C      STEP 4 BEGINS - THE ADDITION OF INDIVIDUAL UNITS
58     C      LINEARLY STARTING WITH THE FIRST UNIT AND
59     C      CHANGING TO THE NEXT ACCORDING TO THE ORDER
60     C      OF LISTING.
61     KK=J
62     DO 3 I=1,N
63     ICOUNT=1
64     ISUM=ISUM+IX(I)
65     INNAME(I)=INAME(I)
66     IC(I)=(IX(I)*IP(I))/100
67     ICONS=ICONS+IC(I)
68     ILI(I)=(IX(I)*IM(I))/100
69     ILIBP=ILIBP+ILI(I)
70     ILA(I)=(IX(I)*IN(I))/100
71     ILABP=ILABP+ILA(I)
72     ID=IABS(MEAN-ISUM)/IK
73     ICON=(ICONS*100)/ISUM
74     ILIB=(ILIBP*100)/ISUM
75     ILAB=(ILABP*100)/ISUM
76     IF(ICON.LT.40)ICON=2
77     IF((ICON.GE.40)AND.(ICON.LT.50))ICON=1
78     IF(ICON.GE.50)ICON=0
79     IF(ILIB.LT.40)ILIB=2
80     IF((ILIB.GE.40)AND.(ILIB.LT.50))ILIB=1
81     IF(ILIB.GE.50)ILIB=0
82     IF(ILAB.LT.40)ILAB=2
83     IF((ILAB.GE.40)AND.(ILAB.LT.50))ILAB=1
84     IF(ILAB.GE.50)ILAB=0
85     INC=(ICON*LK)+ID
86     LNE=(ILAB*LK)+ID
87     IF(ISUM.GT.MAX)GO TO 3
88     IY(ICOUNT)=IX(I)
89     INNAME(ICOUNT)=INAME(I)
90     C      STEP 5 BEGINS - THIS INVOLVES THE ADDITION
91     C      OF MORE CONTIGUOUS UNITS TO THE INITIAL UNIT
92     C      OF 4 ABOVE.

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KK=I+1  
IF(KK.GT.N)GO TO 3  
DO 2 J=KK,N  
DO 9 K=I,N  
IF(ABS(I,J).EQ.0)GO TO 2  
ISUM=ISUM+IX(J)  
IC(J)=(IX(J)*IT(J))/100  
ICONS=ICONS+IC(J)  
ILI(J)=(IX(J)*IM(J))/100  
ILIBP=ILIBP+ILI(J)  
ILA(J)=(IX(J)*IN(J))/100  
ILABP=ILABP+ILA(J)  
IF(ISUM.GT.MAX)GO TO 4  
ICOUNT=ICOUNT+1  
IY(ICOUNT)=IX(J)  
INNAME(ICOUNT)=INAME(J)  
ID=IABS(MEAN-ISUM)/IK  
ICON=(ICONS*100)/ISUM  
ILIB=(ILIBP*100)/ISUM
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ILAB=(ILABP*100)/ISUM  
IF(ICON.LT.40)ICON=2  
IF(ICON.GE.40.AND.ICON.LT.50)ICON=1  
IF(ICON.GE.50)ICON=0  
IF(ILIB.LT.40)ILIB=2  
IF(ILIB.GE.40.AND.ILIB.LT.50)ILIB=1  
IF(ILIB.GE.50)ILIB=0  
IF(ILAB.LT.40)ILAB=2  
IF(ILAB.GE.40.AND.ILAB.LT.50)ILAB=1  
IF(ILAB.GE.50)ILAB=0  
INC=(ICON*LK)+ID  
LNB=(ILAB*LK)+ID  
C STEP 6 . THE CONTIGUOUS GROUP OF 5 IS TESTED  
C TO DETERMINE WETHER IT IS WITHIN THE  
C POPULATION RANGE OF 3 ABOVE AND RECORDED OF  
C THE GENERATED GROUP WITH ITS ASSOCIATED  
C STATISTICS IS MADE OR A RETURN TO  
C STEP 5 OR STEP 4 DEPENDING ON THE  
C APPROPRIATE STEP DETERMINED BY FURTHER  
C TESTS BELOW.  
IF(ISUM.GE.MIN.AND.ISUM.LE.MAX)WRITE(6,5)ID,INC,LNB,ILIB,  
1 ICON,ILAB,ILIBP,ICONS,ILABP,ISUM,(IY(L),L=1,ICOUNT)  
IF(ISUM.GE.MIN.AND.ISUM.LE.MAX)WRITE(6,17)(INNAME(L),L=1,ICOUNT)  
4 IF(ISUM.GT.MAX)ISUM=ISUM-IX(J)  
ICONS=ICONS-IC(J)  
ILIBP=ILIBP-ILI(J)  
ILA3P=ILABP-ILA(J)  
9 CONTINUE  
2 CONTINUE  
ICON=0  
ILIB=0  
ILA3=0  
ICONS=0  
ILIBP=0  
ILABP=0  
ID=0  
ISUM=0  
3 CONTINUE  
C STEP 7 . WHEN ALL LINEAR SEARCHES HAVE BEEN MADE  
C FOR POSSIBLE GROUPINGS TERMINATION OCCURS.  
GO TO 6  
15 FORMAT(/,4X,'TOTAL',3X,'MEAN',4X,'MAX',5X,'MIN',5X,'R/FACTOR',//)  
14 FORMAT(10I8,//)  
77 FORMAT(/,'POPULATION FIGURES FOR DIV.UNITS',//)  
73 FORMAT(/,(10I7),//)  
88 FORMAT(/,'NEARNESS AND CONTIGUITY MATRIX',//)  
150 FORMAT(29I3)  
99 FORMAT(/,'PERCENTAGE OF PARTY MEMBERS IN EACH POP.UNIT',//)  
990 FORMAT(1X,'CON',1X,'LIB',1X,'LAB',//)  
155 FORMAT(3I4)  
159 FORMAT(/,'NAMES OF POP. UNITS/PARLIAMENTARY CONSTITUENCIES',//)  
180 FORMAT(/,(10A7))  
880 FORMAT(/,'POSSIBLE DISTRICTS',//)  
200 FORMAT(/,1X,'DEVIA',1X,'INDCO',1X,'INDLA',1X,'WIN. POTENTIAL',  
1 1X,'LIB.P',2X,'CON.P',2X,'LAB.P',2X,'TOTAL',10X,'DISTRICTS',  
1 /,19X,'LIB',2X,'CON',2X,'LAB',20X,//)  
5 FORMAT(/,1X,6I5,13I7,//)  
17 FORMAT(/,59X,1CA7,//)  
100 STOP
```

APPENDIX 3.

Phase two Computer Program.

SLIST ALL2

```

1 DIMENSION A(110,110),C(110),B(110),CS(110),W(110,110),IX(110),
2 IS(110)
3 DIMENSION IV(110), IT(110), NOTT(110), SUMS(110)
4 DIMENSION IPRINT(110),ISAVE(110,110),ISTEP(110),INUM(110)
5
6 C EPS = 0.000001
7
8 C
9 C INITIALIZATION-READ IN ALL VALUES;BEGIN STEP 1
10 TRY SOLUTION X'S=0;IF FEASIBLE,STOP,OBJECTIVE
11 FUNCTION VALUE=C.0;IF NOT THEN CALCULATES UPPER
12 BOUND ON F OR USES DATA SUPPLIED UPPER BOUND,
13 DEPENDING ON WHICH IS THE SMALLER.
14
15 DO 11 I = 1,100
16 11 INUM(I) = 1
17 1 CONTINUE
18 ITPCK = 0
19 IFEAS = 0
20 ICOUNT = 0
21 READ(5,500)M,N,INT
22 500 FORMAT(20I4)
23 IF (M-1)4,9000,9000
24 DO 2 11=1,110
25 B(11) = 0.0
26 C(11) = 0.0
27 IS(11) = 0
28 IV(11) = 0
29 IT(11) = 0
30 IX(11) = 99
31 NOTT(11) = 0
32 SUMS(11) = 0.0
33 DO 2 JJ=1,100
34 A(11,JJ) = 0.0
35 W(11,JJ) = 0.0
36 2 CONTINUE
37 READ(5,510)(C(J),J=1,N)
38 510 FORMAT (20F4.0)
39 DO 17 I = 1, M
40 17 READ(5,510)B(I),(A(I,J),J=1,N)
41 READ(5,510)ZBAR
42 FZBAR = ZBAR
43 DO 20 J = 1, N
44 CS(J) = 0.
45 DO 20 I = 1, M
46 20 CS(J) = CS(J) + A(I,J)
47 PRINT MATRIX INPUT
48 WRITE(6,12)
49 12 FORMAT (14I,19X,18HOBJECTIVE FUNCTION,/)
50 WRITE(6,76)(INUM(J),J=1,N)
51 76 FORMAT (12X,1,(4X,1HX,13))
52 WRITE(6,77)(C(K),K=1,N)
53
54 77 FORMAT (140,12X,10F7.1,/, (13X,10F7.1))
55 WRITE(6,81)
56 81 FORMAT(14H,/,20X,11HCONSTRAINTS,/,6X,8HCONSTANT,/)
57 DO 84 I = 1,M
58 WRITE(6,83)I,B(I),(A(I,J),J=1,N)
59 83 FORMAT(14H,1X,1HG,12,2X,F6.1,10F7.1,/, (13X,10F7.1))
60 84 CONTINUE
61 DO 17 I = 1,M
62 IF(B(I))19,17,17
63 17 CONTINUE
64 DO 18 I = 1,100
65 IX(I) = 0
66 18 CONTINUE
67 ZBAR = 0.0
68 WRITE(6,86)
69 86 FORMAT(14H,/,16X,26HALL CONSTANTS ARE POSITIVE,/)
70 GO TO 1750
71 19 WRITE(6,5)
72 5 FORMAT(14H,/,6H STEP,12X,/,5H NUMB,49X,16HPARTIAL SOLUTION,
73 1 55X,4HZBAR,/)
74 NUMB = 0
75 NS = 0
76
77 C
78 C STEP 2-FINDS SET OF VIOLATED CONSTRAINTS(V)
79 C WHEN PARTIAL SOLUTION(S) HAS A ZERO COMPLETION.
80 C FINDS VALUE FOR OBJECTIVE FUNCTION(FP) FOR
81 C THE CURRENT PARTIAL SOLUTION.
82
83 45 IF (NUMB)645,645,639
84 639 IP=111
85 IF (NS=100)640,640,642
86 640 IP = NS
87 642 DO 100 I = 1,100
88 IPRINT(I) = IS(I)
89 100 CONTINUE
90 645 FP = 0.
91 NW = 0
92 IF (NS)51,51,52
93 DO 50 J = 1, NS
94 IF(IS(J)) 50, 50, 55
95 55 NW = NW + 1
96 JJ = IS(J)
97 DO 60 I = 1, M
98 W(I,NW) = A(I,JJ)
99 FP = FP + C(JJ)
100 60 CONTINUE
101 51 NW = NW + 1
102 DO 65 I = 1, M
103 W(I, NW) = B(I)
104 MV = 0
105 DO 70 I = 1, M
106 SUMS(I) = 0.
107 DO 80 J = 1, NW
108 SUMS(I) = SUMS(I) + W(I, J)
109 IF (SUMS(I) + EPS) 85, 70, 70
110 85 MV = MV + 1
111 IV(MV) = I
112
113 C
114 C STEP 3-IF NO VIOLATED CONSTRAINTS,THEN
115 C GO TO 9AND RECORD CURRENT SOLUTION.

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114 ARE VIOLATED CONSTRAINTS THEN GO TO
115 STEP 4.
116 C
117 73 CONTINUE
118 IF (MV) 200, 200, 90
119 90 IP = MV
120 IF (MV=100) 92, 92, 94
121 92 IP = MV
122 94 CONTINUE
123 C
124 STEP 4-LET ZBAR=CURRENT OBJECTIVE
125 FUNCTION LIMIT.
126 C
127 CLIM = ZBAR - FP
128 NW = 0
129 NT = 0
130 IT(1) = 0
131 C
132 STEP 5-STORE IN SET T THE GROUP(S) THAT IS NOT
133 IN THE CURRENT PARTIAL SOLUTION WHICH HAS,
134 A) AN OBJECTIVE FUNCTION COEFFICIENT LESS THAN
135 THE UPPER LIMIT.
136 B) A POSITIVE COEFFICIENT IN SOME OF THE
137 VIOLATED CONSTRAINTS OF SET V.
138 C
139 DO 100 J = 1, N
140 NOTT(J) = 0
141 IF (NS) 104, 104, 101
142 101 DO 105 J = 1, NS
143 ITEMP = IS(J)
144 IF (ITEMP) 102, 105, 105
145 102 ITEMP = -ITEMP
146 105 NOTT(ITEMP) = 1
147 104 DO 110 J = 1, N
148 IF (NOTT(J)) 115, 115, 110
149 115 IF (CLIM - C(J)) 110, 110, 120
150 120 DO 125 I = 1, MV
151 ITEMP = IV(I)
152 IF (A(ITEMP, J)) 125, 125, 130
153 125 CONTINUE
154 GO TO 110
155 130 NT = NT + 1
156 IT(NT) = J
157 NW = NW + 1
158 DO 135 I = 1, M
159 135 W(I, NW) = A(I, J)
160 110 CONTINUE
161 IP = 100
162 IF (NT=100) 106, 106, 108
163 106 IP = NT
164 108 CONTINUE
165 C
166 STEP 6-CHEKS WHETHER SET T IS EMPTY.
167 IF IT IS EMPTY, SETS ITPCK=1 AND GOES TO
168 STEP 11 WHICH IMPLIES BACKTRACKING.
169 IF IT IS NOT EMPTY, GOES TO STEP 7.
170 C
171 IF (NT) 1400, 1400, 138

172 1400 ITPCK = 1
173 JMAX = 0
174 GO TO 1600
175 C
176 STEP 7
177 CAN THE VIOLATED CONSTRAINTS BECOME
178 FEASIBLE BY THE ADDITION OF ONLY
179 THE GROUPS IN THE CURRENT SET T?
180 IF YES-SET ITPCK TO 1 AND BACKTRACK VIA
181 STEP 11.
182 IF NO- GO TO STEP 8.
183 C
184 138 DO 140 I = 1, MV
185 ITEMP = IV(I)
186 DO 145 J = 1, NW
187 IF (A(ITEMP, J)) 145, 145, 150
188 150 SUMS(ITEMP) = SUMS(ITEMP) + W(ITEMP, J)
189 145 CONTINUE
190 IF (SUMS(ITEMP) + EPS) 152, 140, 140
191 152 CONTINUE
192 ITPCK=1
193 JMAX = 0
194 GO TO 1600
195 140 CONTINUE
196 C
197 STEP 8-SEARCHES THROUGH SET T TO
198 DETERMINE THE GROUP WITH THE
199 GREATEST COEFFICIENT SUM AND ADDS
200 SAME TO THE NEXT PARTIAL SOLUTION (S),
201 THEN BACKTRACKS.
202 C
203 JMAX = IT(1)
204 CSMAX = CS(JMAX)
205 IF (NT=2) 156, 146, 146
206 146 DO 155 J = 2, NT
207 JTEMP = IT(J)
208 IF (CS(JTEMP) - CSMAX) 155, 160, 170
209 160 IF (C(JTEMP) = C(JMAX)) 170, 155, 155
210 JMAX = JTEMP
211 CSMAX = CS(JTEMP)
212 155 CONTINUE
213 156 CONTINUE
214 GO TO 1600
215 157 CONTINUE
216 NS = NS + 1
217 IS(NS) = JMAX
218 NUMB = NUMB + 1
219 GO TO 45
220 C
221 STEP 9--THE CURRENT PARTIAL SOLUTION (S) IS
222 COMPLETED BY SETTING ALL GROUPS NOT
223 IN THE CURRENT SOLUTION EQUAL TO ZERO;
224 THIS THEN PROVIDES A PLAN BUT NOT
225 NECESSARILY THE OPTIMAL PLAN. THE
226 OBJECTIVE FUNCTION VALUE FOR THIS
227 SOLUTION X-BAR BECOMES THE NEW ZBAR
228 WHICH IS THE CURRENT UPPER LIMIT FOR THE OBJ. FUNCT.
229 C
230 DO 210 J = 1, N
231 210 IX(J) = 0

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232 ZBAR = 0
233 DO 215 J = 1, NS
234 JTEMP = IS(J)
235 IF(JTEMP) 218, 219, 217
236 217 IX(JTEMP) = 1
237 ZBAR = ZBAR + C(JTEMP)
238 215 CONTINUE
C
239
240
241 C SETS IFEAS=1, IF A SOLUTION IS FOUND
242 C IN STEP 9 SO THAT THE CURRENT
243 C POSSIBLE PLAN CAN BE PUT INTO ISAVE
244 C FOR RECORDING.
245 IFEAS = 1
246 JMAX = 0
247 CLIM = 0
C
248
249 C PRINTS THE POSSIBLE PLANS IN THEIR
250 C ORDER OF PRODUCTION.
251
252 1500 ICK = (NUMB/INT)*INT - NUMB
253 IF(ICK)160,151,1600
254 1510 WRITE(6,150)NUMB,((PRINT(I),I=1,20),ZBAR,
255 1 ((PRINT(I),I=21,40),((PRINT(I),I=41,60),
256 1 ((PRINT(I),I=61,80),((PRINT(I),I=81,100)
257 1500 FORMAT(1X,16,6X,20I4,20X,7,15X,20I4,33X,/,
258 1 17X,20I4,33X,/,17X,20I4,33X,/)
259 1600 CONTINUE
260 IF (IFEAS-1) 1605,300,300
261 1605 IF (ITPCK-1) 157,300,300
C
262
263 C STEPS 10 AND 11.
264 C CHECK WHETHER ALL THE GROUPS IN SET (S) ARE
265 C NEGATIVE, THAT IS FATHOMED. IF THERE EXIST
266 C GROUPS NOT YET FATHOMED THEN LOCATE THE
267 C RIGHTMOST GROUP IN SET (S), REPLACE IT WITH
268 C ITS COMPLEMENT(NEGATIVE) AND THEN DROP ALL
269 C THE GROUPS TO THE RIGHT; BACKTRACK TO
270 C STEP 2. IF ALL ARE FATHOMED, TERMINATE..
271
272 300 NEWS = NS
273 DO 220 J = 1, NS
274 JJ = NS - J + 1
275 IF(IS(JJ)) 225, 225, 230
276 225 NEWS = NEWS - 1
277 220 CONTINUE
278 GO TO 400
279 IS(JJ) = -IS(JJ)
280 NS = NEWS
281 IF (IFEAS-1) 1512,1508,1508
282 1508 IF (ITPCK-1) 1511,1512,1512
283 1511 IF (100-ICOUNT) 1512,1512,1509
284 1509 ICOUNT = ICOUNT + 1
285 ISTEP(ICOUNT) = NUMB
286 DO 1510 I = 1,N
287 ISAVE(ICOUNT,I) = IX(I)
288 1510 CONTINUE
289 1512 IFEAS = 0
290 ITPCK = 0
291 NUMB = NUMB + 1
C
292
293 GO TO 45
C
294
295 C STEP 12-TERMINATE AND RECORD THE FINAL SOLUTION
296 C AS THE OPTIMAL PLAN, IF THERE IS NO SOLUTION
297 C THEN THERE IS NO POSSIBLE PLAN WITH THE ALPHA
298 C USED OR THE UPPER LIMIT OF THE OBJECTIVE
299 C FUNCTION DEFINED IS TOO LOW, HENCE PERCENTAGE
300 C DEVIATION SHOULD BE REDEFINED.
301
302 400 WRITE(6,1610)
303 1610 FORMAT(1H0)
304 IF(IX(1)-100)1630,1615,1615
305 1615 WRITE(6,1620)FZBAR
306 1620 FORMAT(1H,4X,80)THERE IS NO FEASIBLE SOLUTION WITH A VALUE FOR TH
307 2E OBJECTIVE FUNCTION LOWER THAN,F7.1,24H, THE INITIAL ZBAR VALUE)
308 GO TO 1
309 1630 DO 1700 I = 1, ICOUNT
310 WRITE(6,1650)ISTEP(I),((ISAVE(I,J),J=1,20),((ISAVE(I,J),J=21,40),
311 1 ((ISAVE(I,J),J=41,60),((ISAVE(I,J),J=61,80),((ISAVE(I,J),J=81,100)
312 1650 FORMAT(1H0,////,4X,23HPOSSIBLE PLAN, STEP,15,2X,/,
313 1 17X,20I4,/,17X,20I4,/,17X,20I4,/,17X,20I4,/,17X,20I4,/)
314 1700 CONTINUE
315 1750 WRITE(6,1800)((IX(I),I=1,20),((IX(I),I=21,40),((IX(I),I=41,60),
316 1 ((IX(I),I=61,80),((IX(I),I=81,100)
317 1800 FORMAT(1H0,/,15X,16HBEST PLAN FOUND,2X,/,
318 1 17X,20I4,/,17X,20I4,/,17X,20I4,/,17X,20I4,/,17X,20I4,/)
319 WRITE(6,1900) ZBAR
320 1900 FORMAT(1H0,26X,38HOPTIMAL VALUE OF OBJECTIVE FUNCTION = , F10.4)
321 GO TO 1
322 9000 STOP
323 END

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